# MARIN COUNTY OFFICE OF EDUCATION

AUDIT REPORT June 30, 2022



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#### REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS

**Independent Auditors' Report** 

Governing Board Marin County Office of Education San Rafael, California

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Marin County Office of Education, as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Marin County Office of Education's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Marin County Office of Education, as of June 30, 2022, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Marin County Office of Education and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Marin County Office of Education's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user of the financial statements.

In performing an audit in accordance with generally accepted auditing standards and Government Auditing Standards, we:

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or
  error, and design and perform audit procedures responsive to those risks. Such procedures include
  examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are
  appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of
  the Marin County Office of Education's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Marin County Office of Education's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information, such as management's discussion and analysis, budgetary comparison information, schedule of changes in total OPEB liability and related ratios, schedules of proportionate share of net pension liability, and schedules of county contributions for pensions be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Marin County Office of Education's basic financial statements. The supplementary information listed in the table of contents, including the schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 28, 2023 on our consideration of the Marin County Office of Education's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Marin County Office of Education's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Marin County Office of Education's internal control over financial reporting and compliance.

San Diego, California February 28, 2023

Christy White, Inc.

# MARIN COUNTY OFFICE OF EDUCATION MANAGEMENT'S DISCUSSION AND ANALYSIS

#### INTRODUCTION

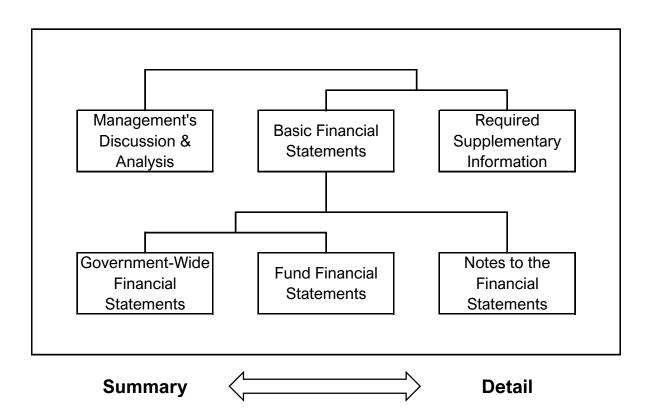
Our discussion and analysis of Marin County Office of Education's (County Office of Education) financial performance provides an overview of the County Office of Education's financial activities for the fiscal year ended June 30, 2022. It should be read in conjunction with the County Office of Education's financial statements, which follow this section.

#### **FINANCIAL HIGHLIGHTS**

- The County Office of Education's total net position for governmental activities was \$55,020,473 and its business-type activities net position was \$801,017 at June 30, 2022. This was an increase of \$9,152,936 in the governmental activities and an increase of \$24,729 in the business-type activities from the prior year.
- Overall revenues were \$76,131,191 which exceeded expenses of \$66,288,128 in the governmental activities. Overall revenues were \$6,527 and transfers were \$690,000 which totaled to exceed expenses of \$671,925 in the business-type activities.

#### **OVERVIEW OF FINANCIAL STATEMENTS**

#### **Components of the Financial Section**



#### **OVERVIEW OF FINANCIAL STATEMENTS (continued)**

#### **Components of the Financial Section (continued)**

This annual report consists of three parts – Management's Discussion and Analysis (this section), the basic financial statements, and required supplementary information. The three sections together provide a comprehensive overview of the County Office of Education. The basic financial statements are comprised of two kinds of statements that present financial information from different perspectives:

- **Government-wide financial statements**, which comprise the first two statements, provide both short-term and long-term information about the entity's overall financial position.
- Fund financial statements focus on reporting the individual parts of County Office of Education operations in more detail. The fund financial statements comprise the remaining statements.
  - Governmental Funds provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the County Office of Education's programs.
  - Proprietary Funds report services for which the County Office of Education charges customers a fee. Like the government-wide statements, they provide both long-term and short-term financial information.
  - **Fiduciary Funds** report resources held for the benefit of parties outside of the County Office of Education. Fiduciary funds are not reflected in the government-wide statement because the resources of the fund are not available to support the County Office of Education's own programs.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The basic financial statements are followed by a section of required and other supplementary information that further explain and support the financial statements.

#### **Government-Wide Statements**

The government-wide statements report information about the County Office of Education as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the government's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities, regardless of when cash is received or paid.

The two government-wide statements report the County Office of Education's net position and how it has changed. Net position is one way to measure the County Office of Education's financial health. Over time, increases or decreases in the County Office of Education's net position are an indicator of whether its financial health is improving or deteriorating, respectively.

The government-wide financial statements of the County Office of Education include governmental activities. All of the County Office of Education's basic services are included here, such as regular education, maintenance and general administration. Local control formula funding and federal and state grants finance most of these activities.

#### FINANCIAL ANALYSIS OF THE ENTITY AS A WHOLE

#### **Net Position**

The County Office of Education's net position for governmental activities was \$55,020,473, and its business-type activities was \$801,017 at June 30, 2022, as reflected in the table below. Of this amount, \$10,248,158 was unrestricted for governmental activities and \$(2,301,534) was unrestricted for business-type activities. Restricted net position is reported separately to show legal constraints from debt covenants and enabling legislation that limit the Governing Board's ability to use that net position for day-to-day operations.

	Go		Business-Type Activities								
	 2022	2021 Net Change				2022		2021	N	et Change	
ASSETS											
Current and other assets	\$ 100,978,436	\$	92,657,573	\$	8,320,863	\$	130,139	\$	35,020	\$	95,119
Capital assets	 11,527,001		11,837,142		(310,141)		3,017,297		3,118,827		(101,530)
Total Assets	 112,505,437		104,494,715		8,010,722		3,147,436		3,153,847		(6,411)
DEFERRED OUTFLOWS OF RESOURCES	 6,672,954		9,496,582		(2,823,628)		700,561		727,141		(26,580)
LIABILITIES											
Current liabilities	25,941,104		23,841,011		2,100,093		38,357		35,020		3,337
Long-term liabilities	 20,766,776		42,351,659		(21,584,883)		2,679,098		2,880,454		(201,356)
Total Liabilities	 46,707,880		66,192,670		(19,484,790)		2,717,455		2,915,474		(198,019)
DEFERRED INFLOWS OF RESOURCES	 17,450,038		1,931,090		15,518,948		329,525		189,226		140,299
NET POSITION											
Net investment in capital assets	11,527,001		11,533,288		(6,287)		3,017,296		3,118,827		(101,531)
Restricted	33,245,314		29,230,021		4,015,293		85,255		-		85,255
Unrestricted	 10,248,158		5,104,228		5,143,930		(2,301,534)		(2,342,539)		41,005
Total Net Position	\$ 55,020,473	\$	45,867,537	\$	9,152,936	\$	801,017	\$	776,288	\$	24,729

#### FINANCIAL ANALYSIS OF THE ENTITY AS A WHOLE (continued)

#### **Changes in Net Position**

The results of this year's operations for the County Office of Education as a whole are reported in the Statement of Activities. The table below takes the information from the Statement and rearranges it slightly, so you can see our total revenues, expenses, and special items for the year.

	 Gov	ernmental Activit	ies		Business-Type Activities							
	2022	2021	Net	Change		2022	2021	Net Change				
REVENUES												
Program revenues												
Charges for services	\$ 164,484	\$ 318,299	\$	(153,815)	\$	- \$	-	\$ -				
Operating grants and contributions	32,865,451	31,833,627		1,031,824		-	-	-				
General revenues												
Property taxes	34,793,911	33,421,904		1,372,007		-	-	-				
Unrestricted federal and state aid	3,149,247	3,012,163		137,084		-	-	-				
Other	 5,158,098	4,027,846		1,130,252		6,527	24,701	(18,174)				
Total Revenues	 76,131,191	72,613,839		3,517,352		6,527	24,701	(18,174)				
EXPENSES												
Instruction	15,832,268	17,697,222		(1,864,954)		-	-	-				
Instruction-related services	10,136,959	11,879,474		(1,742,515)		-	-	-				
Pupil services	1,286,757	1,990,151		(703,394)		-	-	-				
General administration	8,562,973	9,445,973		(883,000)		-	-	-				
Plant services	1,806,930	1,487,796		319,134		-	-	-				
Ancillary and community services	3,082,231	1,200,295		1,881,936		-	-	-				
Debt service	31,641	-		31,641		-	-	-				
Other outgo	25,548,369	26,340,901		(792,532)		-	-	-				
Enterprise funds	-	-		-		671,925	660,854	11,071				
Total Expenses	 66,288,128	70,041,812		(3,753,684)		671,925	660,854	11,071				
Transfers & special items	 (690,127)	(455,430)		(234,697)		690,000	455,000	235,000				
Change in net position	 9,152,936	2,116,597		7,036,339		24,602	(181,153)	205,755				
Net Position - Beginning	45,867,537	43,750,940		2,116,597		776,288	957,011	(180,723)				
Net Position - Ending	\$ 55,020,473	\$ 45,867,537	\$	9,152,936	\$	801,017 \$	775,858	\$ 25,032				

The cost of all our governmental activities this year was \$66,288,128. The amount that our taxpayers ultimately financed for these activities through taxes was \$34,793,911 and the remaining portion of the cost was paid by other governments and organizations who subsidized certain programs with grants and contributions. The cost of business-type activities this year was \$671,925 (refer to the table above).

#### FINANCIAL ANALYSIS OF THE ENTITY AS A WHOLE (continued)

#### **Changes in Net Position (continued)**

In the table below, we have presented the net cost of each of the County Office of Education's governmental functions. Net cost shows the total cost less operating and capital grants and contributions, and for revenues received where a charge is made for services provided. Providing this information allows our citizens to consider the cost of each function in comparison to the benefits they believe are provided by that function.

	 Net Cost of	of Serv	rices
	2022		2021
Instruction	\$ 8,176,332	\$	11,450,591
Instruction-related services	1,957,663		3,647,042
Pupil services	656,855		617,168
General administration	6,575,203		8,186,798
Plant services	1,477,585		1,093,304
Ancillary and community services	424,233		725,944
Debt service	31,641		-
Transfers to other agencies	 13,958,681		12,169,039
Total	\$ 33,258,193	\$	37,889,886

#### FINANCIAL ANALYSIS OF THE COUNTY OFFICE OF EDUCATION'S FUNDS

The financial performance of the County Office of Education is reflected in its governmental funds as well. As the County Office of Education completed this year, its governmental funds reported a combined fund balance of \$73,838,342, which is greater than last year's ending fund balance of \$67,558,393. The County Office of Education's County School Service Fund had \$4,863,261 more in operating revenues than expenditures for the year ended June 30, 2022. The County Office of Education's Special Education Pass-Through Fund had \$2,681,120 more in operating revenues than expenditures for the year ended June 30, 2022. The County Office of Education's Special Reserve Fund for Capital Outlay Projects had \$149,185 less in operating revenues than expenditures for the year ended June 30, 2022.

#### **CURRENT YEAR BUDGET 2021-2022**

During the fiscal year, budget revisions and appropriation transfers are presented to the Board for their approval when the interim reports are available and at year end to reflect changes to both revenues and expenditures that become known during the year. In addition, the Board of Education approves financial projections included with the Adopted Budget, First Interim, and Second Interim financial reports. The Unaudited Actuals reflect the County Office of Education's financial projections and current budget based on State and local financial information.

#### **CAPITAL ASSETS AND LONG-TERM LIABILITIES**

#### **Capital Assets**

By the end of 2021-2022 the County Office of Education's governmental activities had invested \$11,527,001 in capital assets, net of accumulated depreciation and the business-type activities had invested \$3,017,297 in capital assets, net of accumulated depreciation.

	Go	vern	mental Activit	ies		Business-Type Activities								
	 2022		2021		Net Change		2022		2021		Net Change			
CAPITAL ASSETS														
Land	\$ 1,822,750	\$	1,822,750	\$	-	\$	1,674,221	\$	1,674,221	\$	-			
Buildings & improvements	18,046,582		17,687,568		359,014		3,422,954		3,422,954		-			
Furniture & equipment	3,424,881		3,424,881		-		389,901		373,996		15,905			
Less: Accumulated depreciation	(11,767,212)		(11,098,057)		(669,155)		(2,469,779)		(2,352,344)		(117,435)			
Total Capital Assets	\$ 11,527,001	\$	11,837,142	\$	(310,141)	\$	3,017,297	\$	3,118,827	\$	(101,530)			

#### **Long-Term Liabilities**

At year-end, the County Office of Education's governmental activities had \$20,766,776 in long-term liabilities, a decrease of 50.95% from last year and the business-type activities had \$2,679,098 in long-term liabilities, a decrease of 6.99% - as shown in the table below. More detailed information about the County Office of Education's long-term liabilities is presented in footnotes to the financial statements.

	Gove	ernn	nental Activit	ies		Business-Type Activities									
	2022		2021		Net Change		2022	2021	1	let Change					
LONG-TERM LIABILITIES															
Financed purchases	\$ 196,491 \$	3	303,854	\$	(107,363)	\$	- \$	-	\$	-					
Compensated absences	328,627		418,723		(90,096)		-	-		-					
Total OPEB liability	637,564		1,264,757		(627,193)		-	-		-					
Net pension liability	19,717,796		40,452,489		(20,734,693)		2,679,098	2,880,454		(201,356)					
Less: current portion of long-term liabilities	(113,702)		(101,377)		(12,325)		-	-							
Total Long-term Liabilities	\$ 20,766,776 \$	6	42,338,446	\$	(21,571,670)	\$	2,679,098 \$	2,880,454	\$	(201,356)					

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET**

At the time these financial statements were prepared and audited, the County Office of Education was aware of several circumstances that could affect its future financial health.

In its September 2022 quarterly report, the UCLA Anderson Forecast stated the U.S. economy was likely to muddle along with below-trend growth and continued high inflation over the next twelve months. No recession is forecast at this time; however, the possibility still exists that persistent inflation and aggressive interest rate policy will lead to a hard landing of the economy, potentially triggering a recession. In California, defense spending and technology demands will likely keep the economy growing.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET (continued)**

Fiscal policy for the funding of public education changes annually based on fluctuations in State revenues. The May 2022 Budget Revision includes total funding of \$128.3 billion (\$78.4 billion General Fund and \$49.9 billion other funds) for all K-12 education programs, additionally, the revised spending plan further accelerates the implementation of the "California for All Kids" plan, which is a whole-child support framework designed to target inequities in educational outcomes among students from different demographic backgrounds and empower parents and families with more options and services. The Proposition 98 Guarantee continues to be in Test 1 for 2021-22 and 2022-23. To accommodate enrollment increases related to the expansion of transitional kindergarten, the Governor's Budget proposed re-benching the Test 1 percentage to increase the percentage of General Fund revenues due to the Guarantee, from 38.03 percent to approximately 38.4 percent. The May Revision updates the increased Test 1 percentage from approximately 38.4 percent to approximately 38.3 percent. At May Revision, the 2022-23 cost-of-living adjustment (COLA) is updated to 6.56 percent, the largest COLA in the history of LCFF.

The County Office of Education participates in state employee pensions plans, California State Teachers' Retirement System (CalSTRS) and California Public Employees' Retirement System (CalPERS) and both are underfunded. The County Office of Education's proportionate share of the liability is reported in the Statement of Net Position as of June 30, 2022. The amount of the liability is material to the financial position of the County Office of Education. The CalSTRS projected employer contribution rate for 2022-23 is 19.10 percent. The CalPERS projected employer contribution rate for 2022-23 is 25.37 percent. The projected increased pension costs to school employers remain a significant fiscal factor.

Enrollment can fluctuate due to factors such as population growth, competition from private, parochial, inter-district transfers in or out, economic conditions and housing values. Losses in enrollment will cause a local education agency to lose operating revenues without necessarily permitting the district to make adjustments in fixed operating costs.

All of these factors were considered in preparing the County Office of Education's budget for the 2022-23 fiscal year.

#### CONTACTING THE COUNTY OFFICE OF EDUCATION'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, students, and investors and creditors with a general overview of the County Office of Education's finances and to show the County Office of Education's accountability for the money it receives. If you have questions about this report or need any additional financial information, contact: Kate Lane, Deputy Superintendent at 1111 Las Gallinas Avenue, San Rafael, California 94903.

# MARIN COUNTY OFFICE OF EDUCATION STATEMENT OF NET POSITION JUNE 30, 2022

	overnmental Activities	Business-Type Activities	Total
ASSETS			
Cash and investments	\$ 82,213,244	\$ 20,112	\$ 82,233,356
Accounts receivable	18,440,229	184,640	18,624,869
Internal balances	89,528	(89,528)	-
Inventory	32,090	14,647	46,737
Prepaid expenses	203,345	268	203,613
Capital assets, not depreciated	1,822,750	1,674,221	3,496,971
Capital assets, net of accumulated depreciation	 9,704,251	1,343,076	11,047,327
Total Assets	 112,505,437	3,147,436	115,652,873
DEFERRED OUTFLOWS OF RESOURCES			
Deferred outflows related to pensions	6,456,114	700,561	7,156,675
Deferred outflows related to OPEB	216,840	-	216,840
Total Deferred Outflows of Resources	6,672,954	700,561	7,373,515
LIABILITIES			
Accrued liabilities	23,628,222	38,357	23,666,579
Unearned revenue	2,199,180	-	2,199,180
Long-term liabilities, current portion	113,702	-	113,702
Long-term liabilities, non-current portion	20,766,776	2,679,098	23,445,874
Total Liabilities	 46,707,880	2,717,455	49,425,335
DEFERRED INFLOWS OF RESOURCES			
Deferred inflows related to pensions	16,828,100	329,525	17,157,625
Deferred inflows related to OPEB	621,938	-	621,938
Total Deferred Inflows of Resources	17,450,038	329,525	17,779,563
NET POSITION			
Net investment in capital assets	11,527,001	3,017,296	14,544,297
Restricted:			
Capital projects	18,207,798	85,255	18,293,053
Educational programs	15,037,516	- (0.004 ::	15,037,516
Unrestricted	 10,248,158	(2,301,534)	
Total Net Position	\$ 55,020,473	\$ 801,017	\$ 55,821,490

# MARIN COUNTY OFFICE OF EDUCATION STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2022

					Prog	ram Revenues	ì				R	et (Expenses) evenues and Changes in Net Position	
						Operating		Capital					
			Ch	arges for		Grants and		Grants and	G	overnmental	Ru	ısiness-Type	
Function/Programs		Expenses		ervices		ontributions		Contributions	٠	Activities	ы	Activities	Total
GOVERNMENTAL ACTIVITIES		Lxperises		ei vices		Jittibutions	`	Jonanda		Activities		Activities	Total
Instruction	\$	15 022 260	\$	6.565	¢.	7,649,371	Ф	_	\$	(0.176.222)			
	Ф	15,832,268	Ф	0,000	Ф	7,649,371	Ф	-	Ф	(8,176,332)			
Instruction-related services		0.740.040		440.440		7 070 400				(4.000.000)			
Instructional supervision and administration		9,746,312		110,118		7,673,128		-		(1,963,066)			
Instructional library, media, and technology		926		20		497		-		(409)			
School site administration		389,721		-		395,533		-		5,812			
Pupil services		407.055				40.000				(07.040)			
Home-to-school transportation		127,655		-		40,039		-		(87,616)			
Food services		4,601						-		(4,601)			
All other pupil services		1,154,501		1,168		588,695		-		(564,638)			
General administration													
Centralized data processing		1,762,009		1,891		72,549		-		(1,687,569)			
All other general administration		6,800,964		30,978		1,882,352		-		(4,887,634)			
Plant services		1,806,930		-		329,345		-		(1,477,585)			
Ancillary services		238,006		755		263,520		-		26,269			
Community services		2,844,225		6,382		2,387,341		-		(450,502)			
Interest on long-term debt		31,641		-		-		-		(31,641)			
Other outgo		25,548,369		6,607		11,583,081		-		(13,958,681)			
Total Governmental Activities	\$	66,288,128	\$	164,484	\$	32,865,451	\$	-		(33,258,193)			
BUSINESS-TYPE ACTIVITIES								,					
Enterprise activities	\$	671,925	\$	-	\$	-	\$	-			\$	(671,925)	
Total Business-Type Activities		671,925		-		-		-				(671,925)	
Total County Office of Education	\$	66,960,053	\$	164,484	\$	32,865,451	\$	-				\$	(33,930,118)
•	Gene	eral revenues											
	Tax	kes and subventi	ons										
	Р	roperty taxes, le	vied for	general purp	oses					34,741,246		-	34,741,246
	Р	roperty taxes, le	vied for	other specific	c puri	ooses				52.665		-	52,665
		ederal and state								3,149,247		-	3,149,247
		erest and investr								(718,399)		-	(718,399)
		eragency revenu		3-						218,850		-	218,850
		scellaneous								5,657,647		6,527	5,664,174
		total. General R	evenue							43,101,256		6,527	43,107,783
		nge in net posit			& sp	ecial items				9,843,063		(665,398)	9,177,665
		ernal transfers								(690,127)		690,127	_
		I Transfers & S	pecial It	ems						(690,127)		690,127	_
		NGE IN NET PO							_	9,152,936		24,729	9,177,665
		Position - Begin								45,867,537		776,288	46,643,825
		Position - Endi	•						\$	55,020,473	\$	801,017 \$	55,821,490

# MARIN COUNTY OFFICE OF EDUCATION GOVERNMENTAL FUNDS BALANCE SHEET JUNE 30, 2022

	unty School rvice Fund	•	ecial Education ass-Through Fund	Fu	pecial Reserve and for Capital autlay Projects	G	Non-Major overnmental Funds	G	Total overnmental Funds
ASSETS									
Cash and investments	\$ 48,016,218	\$	12,195,037	\$	17,127,949	\$	3,558,824	\$	80,898,028
Accounts receivable	13,370,189		4,868,028		-		202,012		18,440,229
Due from other funds	831,018		-		-		505,499		1,336,517
Stores inventory	32,090		-		-		-		32,090
Prepaid expenditures	203,345		-		-		-		203,345
Total Assets	\$ 62,452,860	\$	17,063,065	\$	17,127,949	\$	4,266,335	\$	100,910,209
LIABILITIES									
Accrued liabilities	\$ 9,984,503	\$	13,437,392	\$	5,583	\$	198,220	\$	23,625,698
Due to other funds	142,263		532,535		481,145		91,046		1,246,989
Unearned revenue	2,199,018		-		-		162		2,199,180
Total Liabilities	12,325,784		13,969,927		486,728		289,428		27,071,867
FUND BALANCES									
Nonspendable	241,934		-		-		-		241,934
Restricted	11,656,975		3,093,138		16,641,221		1,853,749		33,245,083
Committed	34,153,632		-		-		2,123,158		36,276,790
Assigned	195,604		-		-		-		195,604
Unassigned	3,878,931		-		-		-		3,878,931
Total Fund Balances	50,127,076		3,093,138		16,641,221		3,976,907		73,838,342
Total Liabilities and Fund Balances	\$ 62,452,860	\$	17,063,065	\$	17,127,949	\$	4,266,335	\$	100,910,209

# MARIN COUNTY OFFICE OF EDUCATION RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION JUNE 30, 2022

Total Fund Balance - Governmental Funds	\$	73,838,342
Amounts reported for assets and liabilities for governmental activities in the statement of net position are different from amounts reported in governmental funds because:		
Capital assets:		
In governmental funds, only current assets are reported. In the statement of net position, al assets are reported, including capital assets and accumulated depreciation:  Capital assets Accumulated depreciation  \$ 23,294,213 (11,767,212)		11,527,001
Long-term liabilities:		
In governmental funds, only current liabilities are reported. In the statement of net position all liabilities, including long-term liabilities, are reported. Long-term liabilities relating to governmental activities consist of:		
Financed purchases \$ 196,491		
Compensated absences 328,627		
Total OPEB liability 637,564		(20,000,470)
Net pension liability 19,717,796	_	(20,880,478)
Deferred outflows and inflows of resources relating to pensions:  In governmental funds, deferred outflows and inflows of resources relating to pensions are not reported because they are applicable to future periods. In the statement of net position deferred outflows and inflows of resources relating to pensions are reported.		
Deferred outflows of resources related to pensions \$ 6,456,114		
Deferred inflows of resources related to pensions (16,828,100		(10,371,986)
Deferred outflows and inflows of resources relating to OPEB: In governmental funds, deferred outflows and inflows of resources relating to OPEB are no reported because they are applicable to future periods. In the statement of net position deferred outflows and inflows of resources relating to OPEB are reported.  Deferred outflows of resources related to OPEB \$ 216,840	,	
Deferred inflows of resources related to OPEB (621,938)	<u>)                                    </u>	(405,098)
Internal service funds:		
Internal service funds are used to conduct certain activities for which costs are charged to other funds on a full cost-recovery basis. Because internal service funds are presumed to operate for the benefit of governmental activities, assets, deferred outflows of resources liabilities, and deferred inflows of resources of internal service funds are reported with governmental activities in the statement of net position. Net position for internal services	ว , า	
funds is:	•	1,312,692

**Total Net Position - Governmental Activities** 

55,020,473

\$

# MARIN COUNTY OFFICE OF EDUCATION GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES FOR THE YEAR ENDED JUNE 30, 2022

	nty School vice Fund	ecial Education ass-Through Fund	Special Reserve Fund for Capital Outlay Projects	Non-Major Governmental Funds	Go	Total overnmental Funds
REVENUES	40.074.000	4= 040 000	•	•		
LCFF sources	\$ 19,971,082	\$ 17,819,698	\$ -	•	\$	37,790,780
Federal sources	2,564,823	4,509,751	-	195,576		7,270,150
Other state sources	11,734,630	3,895,539	- (440.405)	216,832		15,847,001
Other local sources	 16,849,150	(114,178)	(149,185)	555,675		17,141,462
Total Revenues	 51,119,685	26,110,810	(149,185)	968,083		78,049,393
EXPENDITURES						
Current						
Instruction	17,708,803	-	-	-		17,708,803
Instruction-related services						
Instructional supervision and administration	10,666,353	-	-	224,946		10,891,299
Instructional library, media, and technology	900	-	-	26		926
School site administration	461,602	-	-	-		461,602
Pupil services						
Home-to-school transportation	127,655	-	-	-		127,655
Food services	4,601	-	-	-		4,601
All other pupil services	1,226,126	-	-	149,664		1,375,790
General administration						
Centralized data processing	1,900,681	-	-	-		1,900,681
All other general administration	7,515,213	-	-	-		7,515,213
Plant services	1,863,259	-	-	19,390		1,882,649
Facilities acquisition and construction	96,995	-	-	262,019		359,014
Ancillary services	287,277	-	-	-		287,277
Community services	2,139,276	-	-	737,158		2,876,434
Transfers to other agencies	2,118,679	23,429,690	-	-		25,548,369
Debt service						
Principal	107,363	-	-	-		107,363
Interest and other	 31,641	-	-	-		31,641
Total Expenditures	46,256,424	23,429,690	-	1,393,203		71,079,317
Excess (Deficiency) of Revenues						
Over Expenditures	 4,863,261	2,681,120	(149,185)	(425,120)		6,970,076
Other Financing Sources (Uses)						
Transfers in	113,807	-	-	481,145		594,952
Transfers out	 (766,161)	-	(481,145)	(37,773)		(1,285,079)
Net Financing Sources (Uses)	 (652,354)	-	(481,145)	443,372		(690,127)
NET CHANGE IN FUND BALANCE	4,210,907	2,681,120	(630,330)	18,252		6,279,949
Fund Balance - Beginning	45,916,169	412,018	17,271,551	3,958,655		67,558,393
Fund Balance - Ending	\$ 50,127,076	\$ 3,093,138	\$ 16,641,221	\$ 3,976,907	\$	73,838,342

# MARIN COUNTY OFFICE OF EDUCATION RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2022

Net Change in Fund Balances - Governmental Funds	\$ 6,279,949
Amounts reported for governmental activities in the statement of activities are different from amounts reported in governmental funds because:	
Capital outlay:  In governmental funds, the costs of capital assets are reported as expenditures in the period when the assets are acquired. In the statement of activities, costs of capital assets are allocated over their estimated useful lives as depreciation expense. The difference between capital outlay expenditures and depreciation expense for the period is:  Expenditures for capital outlay:  \$ 359,014  Depreciation expense:  (669,155)	(310,141)
Debt service:	
In governmental funds, repayments of long-term debt are reported as expenditures. In the government-wide statements, repayments of long-term debt are reported as reductions of liabilities. Expenditures for repayment of the principal portion of long-term debt were:	107,363
Compensated absences: In governmental funds, compensated absences are measured by the amounts paid during the period. In the statement of activities, compensated absences are measured by the amount earned. The difference between compensated absences paid and compensated absences earned, was:	90,096
Postemployment benefits other than pensions (OPEB): In governmental funds, OPEB expenses are recognized when employer OPEB contributions are made. In the statement of activities, OPEB expenses are recognized on the accrual basis. This year, the difference between OPEB expenses and actual employer OPEB contributions was:	6,194
Pensions:	
In governmental funds, pension costs are recognized when employer contributions are made. In the government-wide statement of activities, pension costs are recognized on the accrual basis. This year, the difference between accrual-basis pension costs and employer contributions was:	3,013,116
Internal Service Funds:	
Internal service funds are used to conduct certain activities for which costs are charged to other funds on a full cost-recovery basis. Because internal service funds are presumed to benefit governmental activities, internal service activities are reported as governmental in the statement of activities. The net increase or decrease in internal service funds was:	(33,641)

**Change in Net Position of Governmental Activities** 

9,152,936

\$

# MARIN COUNTY OFFICE OF EDUCATION PROPRIETARY FUNDS STATEMENT OF NET POSITION JUNE 30, 2022

	Business-Type Activities Other Enterprise Fund		Governmental Activities Internal Service Fund		
ASSETS		Fullu	-	<u>ruiiu</u>	
Current assets					
Cash and investments	\$	20,112	\$	1,315,216	
Accounts receivable	Ψ	184,640	Ψ	-	
Due from other funds		117,909		<u>-</u>	
Stores inventory		14,647		<u>-</u>	
Prepaid expenses		268		<u>-</u>	
Total current assets	337,576		1,315,2		
Non-current assets		00.,0.0		1,010,210	
Capital assets, not depreciated		1,674,221		<u>-</u>	
Capital assets, net of accumulated depreciation		1,343,076		<u>-</u>	
Total non-current assets		3,017,297			
Total Assets		3,354,873		1,315,216	
101417100010		0,001,010	-	1,010,210	
DEFERRED OUTFLOWS OF RESOURCES					
Deferred outflows related to pensions		700,561		_	
Total Deferred Outflows of Resources		700,561		_	
	-				
LIABILITIES					
Current liabilities					
Accrued liabilities		38,357		2,524	
Due to other funds		207,437		-	
Total current liabilities		245,794		2,524	
Non-current liabilities		<u> </u>		,	
Net pension liability		2,679,098		-	
Total non-current liabilities		2,679,098			
Total Liabilities		2,924,892		2,524	
		· · · · · ·			
DEFERRED INFLOWS OF RESOURCES					
Deferred inflows related to pensions		329,525		-	
Total Deferred Inflows of Resources		329,525		-	
NET POSITION					
Net investment in capital assets		3,017,296		-	
Restricted		85,255		1,312,692	
Unrestricted		(2,301,534)			
Total Net Position	\$	801,017	\$	1,312,692	

# MARIN COUNTY OFFICE OF EDUCATION PROPRIETARY FUNDS STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION FOR THE YEAR ENDED JUNE 30, 2022

	Business-Type Activities Other Enterprise Fund		Governmental Activities Internal Service		
			Fund		
OPERATING REVENUES					
Charges for services	\$	4,786	\$	21,782	
Other local revenues		2,025			
Total operating revenues		6,811		21,782	
OPERATING EXPENSES					
Salaries and benefits		305,535	-		
Supplies and materials	50,608			-	
Professional services	198,347			43,974	
Depreciation		117,435		-	
Total operating expenses		671,925		43,974	
Operating income/(loss)		(665,114)		(22,192)	
NON-OPERATING REVENUES/(EXPENSES)					
Interest income		(284)		(11,449)	
Transfers in		766,161		-	
Transfers out	(76,034)				
Total non-operating revenues/(expenses)		689,843		(11,449)	
CHANGE IN NET POSITION		24,729		(33,641)	
Net Position - Beginning		776,288		1,346,333	
Net Position - Ending	\$	801,017	\$	1,312,692	

# MARIN COUNTY OFFICE OF EDUCATION PROPRIETARY FUNDS STATEMENT OF CASH FLOWS FOR THE YEAR ENDED JUNE 30, 2022

	Business-Type Activities Other Enterprise Fund		Governmental Activities Internal Service Fund	
Cash flows from operating activities				
Cash received from user charges	\$	4,786	\$	21,782
Cash received (paid) from assessments made to				
(from) other funds		(93,657)		-
Cash payments for payroll, insurance, and operating costs		(705,259)		(44,181)
Net cash provided by (used for) operating activities	·	(794,130)		(22,399)
Cash flows from non-capital financing activities				
Interfund transfers in (out)		690,127		-
Net cash provided by (used for) non-capital financing activities		690,127		
Cash flows from capital and related financing activities				
Acquisition of capital assets		(15,906)		-
Net cash provided by (used for) in capital and related financing activities		(15,906)		-
Cash flows from investing activities				
Interest received		(283)		(11,449)
Net cash provided by (used for) investing activities		(283)		(11,449)
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS		(120,192)		(33,848)
CASH AND CASH EQUIVALENTS				
Beginning of year		140,304		1,349,064
End of year	\$	20,112	\$	1,315,216
Reconciliation of operating income (loss) to cash				
provided by (used for) operating activities				
Operating income/(loss)	\$	(665,114)	\$	(22,192)
Adjustments to reconcile operating income (loss) to net cash				
provided by (used in) operating activities:				
Depreciation		117,435		-
Changes in assets and liabilities:				
(Increase) decrease in accounts receivables		(7,787)		-
(Increase) decrease in due from other funds		(87,895)		-
(Increase) decrease in prepaid expenses		15		-
(Increase) decrease in deferred outflows related to pensions		26,580		-
Increase (decrease) in accrued liabilities		3,337		(207)
Increase (decrease) in due to other funds		(119,644)		-
Increase (decrease) in net pension liability		(201,356)		-
Increase (decrease) in deferred inflows related to pensions		140,299		
Net cash provided by (used for) operating activities	\$	(794,130)	\$	(22,399)

# MARIN COUNTY OFFICE OF EDUCATION FIDUCIARY FUNDS STATEMENT OF NET POSITION JUNE 30, 2022

	Custodial Fund		
		Warrant/Pass- through Fund	
ASSETS			
Cash and investments	\$	218,521	
Total Assets		218,521	
LIABILITIES			
Accrued liabilities		218,521	
Total Liabilities		218,521	
NET POSITION			
<b>Total Net Position</b>	\$	-	

# MARIN COUNTY OFFICE OF EDUCATION FIDUCIARY FUNDS STATEMENT OF CHANGES IN NET POSITION FOR THE YEAR ENDED JUNE 30, 2022

	Custodial Fund
	Warrant/Pass- through Fund
ADDITIONS	
Total Additions	\$ -
DEDUCTIONS	
Total Deductions	
CHANGE IN NET POSITION	-
Net Position - Beginning	-
Net Position - Ending	\$ -

#### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

#### A. Financial Reporting Entity

The Marin County Office of Education (the "County Office of Education") accounts for its financial transactions in accordance with the policies and procedures of the Department of Education's *California School Accounting Manual*. The accounting policies of the County Office of Education conform to generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB) and the American Institute of Certified Public Accountants (AICPA).

The County Office of Education operates under a locally elected Board form of government and provides educational services to grades K-12 as mandated by the state. A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure the financial statements are not misleading. The primary government of the County Office of Education consists of all funds, departments and agencies that are not legally separate from the County Office of Education. For the County Office of Education, this includes general operations and student-related activities.

#### B. Component Units

Component units are legally separate organizations for which the County Office of Education is financially accountable. Component units may also include organizations that are fiscally dependent on the County Office of Education in that the County Office of Education approves their budget, the issuance of their debt or the levying of their taxes. In addition, component units are other legally separate organizations for which the County Office of Education is not financially accountable but the nature and significance of the organization's relationship with the County Office of Education is such that exclusion would cause the County Office of Education's financial statements to be misleading or incomplete. The County Office of Education has no such component units.

#### C. Basis of Presentation

**Government-Wide Statements.** The statement of net position and the statement of activities display information about the primary government (the County Office of Education). These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenue, and other non-exchange transactions.

The statement of activities presents a comparison between direct expenses and program revenue for each function of the County Office of Education's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expense allocations that have been made in the funds have been reserved for the statement of activities. Program revenues include charges paid by the recipients of the goods or services offered by the programs and grants and contributions that are restricted to meeting of operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues. The comparison of program revenues and expenses identifies the extent to which each program or business segment is self-financing or draws from the general revenues of the County Office of Education.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### C. <u>Basis of Presentation (continued)</u>

**Fund Financial Statements.** The fund financial statements provide information about the County Office of Education's funds, including its proprietary and fiduciary funds. Separate statements for each fund category – governmental, proprietary and fiduciary – are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as non-major funds.

Governmental funds are used to account for activities that are governmental in nature. Governmental activities are typically tax-supported and include education of pupils, operation of food service and child development programs, construction and maintenance of school facilities, and repayment of long-term debt.

Proprietary funds are used to account for activities that are more business-like than government-like in nature. Business-type activities include those for which a fee is charged to external users or to other organizational units of the County Office of Education, normally on a full cost-recovery basis. Proprietary funds are generally intended to be self-supporting.

Fiduciary funds are used to account for resources held for the benefit of parties outside of the County Office of Education that cannot be used to support the County Office of Education's own programs.

#### **Major Governmental Funds**

**County School Service Fund:** The County School Service Fund is the main operating fund of the County Office of Education. It is used to account for all activities except those that are required to be accounted for in another fund. In keeping with the minimum number of funds principle, all of the County Office of Education's activities are reported in the County School Service Fund unless there is a compelling reason to account for an activity in another fund. A County Office of Education may have only one County School Service Fund.

**Special Education Pass-Through Fund:** This fund is used by the Administrative Unit (AU) of a multi-Local Education Agency (LEA) Special Education Local Plan Area (SELPA) to account for Special Education revenue passed through to other member LEA's.

**Special Reserve Fund for Capital Outlay Projects:** This fund exists primarily to provide for the accumulation of County School Service Fund moneys for capital outlay purposes (*Education Code Section* 42840).

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### C. Basis of Presentation (continued)

#### **Non-Major Governmental Funds**

**Special Revenue Funds:** Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects. The County Office of Education maintains the following special revenue funds:

**Child Development Fund:** This fund is used to account separately for federal, state, and local revenues to operate child development programs. All moneys received by the County Office of Education for, or from the operation of, child development services covered under the Child Care and Development Services Act (*Education Code Section* 8200 et seq.) shall be deposited into this fund. The moneys may be used only for expenditures for the operation of child development programs. The costs incurred in the maintenance and operation of child development services shall be paid from this fund, with accounting to reflect specific funding sources (*Education Code Section* 8328).

**Deferred Maintenance Fund:** This fund is used to account separately for state apportionments and the County Office of Education's contributions for deferred maintenance purposes (*Education Code Sections* 17582–17587). In addition, whenever the state funds provided pursuant to *Education Code Sections* 17584 and 17585 (apportionments from the State Allocation Board) are insufficient to fully match the local funds deposited in this fund, the governing board of a school County Office of Education may transfer the excess local funds deposited in this fund to any other expenditure classifications in other funds of the County Office of Education (*Education Code Sections* 17582 and 17583).

**Foundation Special Revenue Fund:** This fund is used to account for resources received from gifts or bequests pursuant to *Education Code Section* 41031 under which both earnings and principal may be used for purposes that support the County Office of Education's own programs and where there is a formal trust agreement with the donor.

Capital Project Funds: Capital project funds are established to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds and trust funds).

County School Facilities Fund: This fund is established pursuant to *Education Code Section* 17070.43 to receive apportionments from the 1998 State School Facilities Fund (Proposition 1A), the 2002 State School Facilities Fund (Proposition 47), or the 2004 State School Facilities Fund (Proposition 55) authorized by the State Allocation Board for new school facility construction, modernization projects, and facility hardship grants, as provided in the Leroy F. Greene School Facilities Act of 1998 (*Education Code Section* 17070 et seq.).

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### C. Basis of Presentation (continued)

#### **Proprietary Funds**

**Enterprise Funds:** Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services.

Other Enterprise Fund: This fund is used to account for the operation of the outdoor education and conference programs at Walker Creek Ranch, which are financed and operated in a manner similar to business enterprises, where the intent is to recover the cost of providing the services through user charges.

**Internal Service Funds:** Internal service funds are created principally to render services to other organizational units of the County Office of Education on a cost-reimbursement basis. These funds are designed to be self-supporting with the intent of full recovery of costs, including some measure of the cost of capital assets, through user fees and charges.

**Self-Insurance Fund:** Self-insurance funds are used to separate moneys received for self-insurance activities from other operating funds of the County Office of Education. Separate funds may be established for each type of self-insurance activity, such as workers' compensation, health and welfare, and deductible property loss (*Education Code Section* 17566).

#### **Fiduciary Funds**

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension (and other employee benefit) trust funds, investment trust funds, private-purpose trust funds and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that have certain characteristics. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund.

**Warrant/Pass-Through Fund:** This fund exists primarily to account separately for amounts collected from employees for federal taxes, state taxes, transfers to credit unions, and other contributions for Ross Valley Charter School.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### D. Basis of Accounting - Measurement Focus

#### Government-Wide, Proprietary, and Fiduciary Fund Financial Statements

The government-wide, proprietary, and fiduciary fund financial statements are reported using the economic resources measurement focus. The government-wide, proprietary, and fiduciary fund financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place.

Net Position equals assets and deferred outflows of resources minus liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. The net position should be reported as restricted when constraints placed on its use are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation. The net position restricted for other activities results from special revenue funds and the restrictions on their use.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the internal service fund are charges to other funds for self-insurance costs. Operating expenses for internal service funds include the costs of insurance premiums and claims related to self-insurance.

#### **Governmental Funds**

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Governmental funds use the modified accrual basis of accounting.

#### **Unearned Revenue**

Unearned revenue arises when potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period or when resources are received by the County Office of Education prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the County Office of Education has a legal claim to the resources, the liability for unearned revenue is removed from the balance sheet and revenue is recognized.

Certain grants received that have not met eligibility requirements are recorded as unearned revenue. On the governmental fund financial statements, receivables that will not be collected within the available period are also recorded as unearned revenue.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### D. Basis of Accounting - Measurement Focus (continued)

#### Revenues – Exchange and Non-Exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded under the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. "Available" means the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. Generally, "available" means collectible within the current period or within 60 days after year-end. However, to achieve comparability of reporting among California school County Office of Educations and so as not to distort normal revenue patterns, with specific respect to reimbursement grants and corrections to State-aid apportionments, the California Department of Education has defined available for school County Office of Educations as collectible within one year.

Non-exchange transactions, in which the County Office of Education receives value without directly giving equal value in return, include property taxes, grants, and entitlements. Under the accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from the grants and entitlements is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Eligibility requirements include timing requirements, which specify the year when the resources are to be used or the fiscal year when use is first permitted; matching requirements, in which the County Office of Education must provide local resources to be used for a specific purpose; and expenditure requirements, in which the resources are provided to the County Office of Education on a reimbursement basis. Under the modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

#### **Expenses/Expenditures**

On the accrual basis of accounting, expenses are recognized at the time a liability is incurred. On the modified accrual basis of accounting, expenditures are generally recognized in the accounting period in which the related fund liability is incurred, as under the accrual basis of accounting. However, under the modified accrual basis of accounting, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds. When both restricted and unrestricted resources are available for use, it is the County Office of Education's policy to use restricted resources first, then unrestricted resources as they are needed.

# E. <u>Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, Fund Balance and Net Position</u>

#### **Cash and Cash Equivalents**

The County Office of Education's cash and cash equivalents consist of cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition. Cash equivalents also include cash with county treasury balances for purposes of the statement of cash flows.

#### Investments

Investments with original maturities greater than one year are stated at fair value. Fair value is estimated based on quoted market prices at year-end. All investments not required to be reported at fair value are stated at cost or amortized cost. Fair values of investments in county and State investment pools are determined by the program sponsor.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# E. <u>Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, Fund Balance and Net Position (continued)</u>

#### **Inventories**

Inventories are recorded using the purchases method in that the cost is recorded as an expenditure at the time the individual inventory items are requisitioned. Inventories are valued at historical cost and consist of expendable supplies held for consumption.

#### **Capital Assets**

The accounting and reporting treatment applied to the capital assets associated with a fund is determined by its measurement focus. Capital assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements.

Capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated fixed assets are recorded at their acquisition value as of the date received. The County Office of Education maintains a capitalization threshold of \$5,000. The County Office of Education does not own any infrastructure as defined in GASB Statement No. 34. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. All reported capital assets, except for land and construction in progress, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets.

Depreciation is computed using the straight-line method over the following estimated useful lives:

#### **Asset Class**

Buildings and Improvements Furniture and Equipment Vehicles

#### **Estimated Useful Life**

20-40 years 5-20 years 5-10 years

#### **Interfund Balances**

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "Due from other funds/Due to other funds." These amounts are eliminated in the governmental activities columns of the statement of net position.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# E. <u>Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, Fund Balance and Net Position (continued)</u>

#### **Compensated Absences**

Accumulated unpaid employee vacation benefits are accrued as a liability as the benefits are earned. The entire compensated absence liability is reported on the government-wide financial statements. For governmental funds, the current portion of unpaid compensated absences is recognized upon the occurrence of relevant events such as employee resignations and retirements that occur prior to year-end that have not yet been paid with expendable available financial resource. These amounts are recorded in the fund from which the employees who have accumulated leave are paid.

Accumulated sick leave benefits are not recognized as liabilities of the County Office of Education. The County Office of Education's policy is to record sick leave as an operating expense in the period taken because such benefits do not vest, nor is payment probable; however, unused sick leave is added to the creditable service period for calculation of retirement benefits when the employee retires.

#### Postemployment Benefits Other Than Pensions (OPEB)

For purposes of measuring the total OPEB liability, deferred outflows of resources related to OPEB and deferred inflows of resources related to OPEB, and OPEB expense have been determined by an independent actuary. For this purpose, benefit payments are recognized when currently due and payable in accordance with the benefit terms. Generally accepted accounting principles require the reported results must pertain to liability and asset information within certain defined timeframes. For this report, the following timeframes are used:

Valuation Date June 30, 2021 Measurement Date June 30, 2021

Measurement Period July 1, 2020 to June 30, 2021

Gains and losses related to changes in total OPEB liability are recognized in OPEB expense systematically over time. The first amortized amounts are recognized in OPEB expense for the year the gain or loss occurs. The remaining amounts are categorized as deferred outflows and deferred inflows of resources related to OPEB and are to be recognized in future OPEB expense. The amortization period differs depending on the source of gain or loss. The difference between projected and actual earnings is amortized on a straight-line basis over five years. All other amounts are amortized on a straight-line basis over the average expected remaining service lives of all members that are provided with benefits (active, inactive, and retired) at the beginning of the measurement period.

#### **Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities, and long-term obligations are reported in the government-wide and proprietary fund financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds.

#### **Premiums and Discounts**

In the government-wide and proprietary fund financial statements, long-term obligations are reported as liabilities in the applicable governmental activities or proprietary fund statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# E. <u>Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, Fund Balance and Net Position (continued)</u>

#### **Deferred Outflows/Deferred Inflows of Resources**

In addition to assets, the County Office of Education will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the County Office of Education will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time.

#### **Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the defined benefit pension plans (the Plans) of the California State Teachers' Retirement System (CalSTRS) and the California Public Employees' Retirement System (CalPERS) and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by the Plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **Fund Balance**

Fund balance is divided into five classifications based primarily on the extent to which the County Office of Education is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable - The nonspendable fund balance classification reflects amounts that are not in spendable form. Examples include inventory, lease receivables (net of related deferred inflows), prepaid items, the long-term portion of loans receivable, and nonfinancial assets held for resale. This classification also reflects amounts that are in spendable form but that are legally or contractually required to remain intact, such as the principal of a permanent endowment.

Restricted - The restricted fund balance classification reflects amounts subject to externally imposed and legally enforceable constraints. Such constraints may be imposed by creditors, grantors, contributors, or laws or regulations of other governments, or may be imposed by law through constitutional provisions or enabling legislation.

Committed - The committed fund balance classification reflects amounts subject to internal constraints self-imposed by formal action of the Governing Board. The constraints giving rise to committed fund balance must be imposed no later than the end of the reporting period. The actual amounts may be determined subsequent to that date but prior to the issuance of the financial statements. In contrast to restricted fund balance, committed fund balance may be redirected by the government to other purposes as long as the original constraints are removed or modified in the same manner in which they were imposed, that is, by the same formal action of the Governing Board.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

# E. <u>Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, Fund Balance and Net Position (continued)</u>

#### **Fund Balance (continued)**

Assigned - The assigned fund balance classification reflects amounts that the government *intends* to be used for specific purposes. Assignments may be established either by the Governing Board or by a designee of the governing body and are subject to neither the restricted nor committed levels of constraint. In contrast to the constraints giving rise to committed fund balance, constraints giving rise to assigned fund balance are not required to be imposed, modified, or removed by formal action of the Governing Board. The action does not require the same level of formality and may be delegated to another body or official. Additionally, the assignment need not be made before the end of the reporting period, but rather may be made any time prior to the issuance of the financial statements.

Unassigned - In the County School Service Fund only, the unassigned fund balance classification reflects the residual balance that has not been assigned to other funds and that is not restricted, committed, or assigned to specific purposes. However, deficits in any fund, including the County School Service Fund that cannot be eliminated by reducing or eliminating amounts assigned to other purposes are reported as negative unassigned fund balance.

The County Office of Education applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### F. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after non-operating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented in the financial statements. Interfund transfers are eliminated in the governmental activities columns of the statement of activities.

#### G. Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### H. Budgetary Data

The budgetary process is prescribed by provisions of the California Education Code and requires the governing board to hold a public hearing and adopt an operating budget no later than July 1 of each year. The County Office of Education governing board satisfied these requirements. The adopted budget is subject to amendment throughout the year to give consideration to unanticipated revenue and expenditures primarily resulting from events unknown at the time of budget adoption with the legal restriction that expenditures cannot exceed appropriations by major object account.

The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts after all budget amendments have been accounted for.

#### I. Property Tax

Secured property taxes attach as an enforceable lien on property as of January 1. Taxes are payable in two installments on November 1 and February 1 and become delinquent on December 10 and April 10, respectively. Unsecured property taxes are payable in one installment on or before August 31. The County Auditor-Controller bills and collects the taxes on behalf of the County Office of Education. Local property tax revenues are recorded when received.

#### J. New Accounting Pronouncements

**GASB Statement No. 87** – In June 2017, GASB issued Statement No. 87, *Leases*. This standard's primary objective is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. The statement was postponed by GASB Statement No. 95 and is effective for periods beginning after June 15, 2021. The County Office of Education has implemented this Statement as of June 30, 2022.

**GASB Statement No. 91** – In May 2019, GASB issued Statement No. 91, *Conduit Debt Obligations*. This standard's primary objectives are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. The statement was postponed by GASB Statement No. 95 and is effective for periods beginning after December 15, 2021. The County Office of Education has not yet determined the impact on the financial statements.

**GASB Statement No. 92** – In January 2020, GASB issued Statement No. 92, *Omnibus 2020*. This standard's primary objectives are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. A portion of this statement was effective upon issuance, while the majority of this statement was postponed by GASB Statement No. 95 and is effective for periods beginning after June 15, 2021. The County Office of Education has fully implemented this Statement as of June 30, 2022.

### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### J. New Accounting Pronouncements (continued)

**GASB Statement No. 96** – In May 2020, GASB issued Statement No. 96, *Subscription-Based Information Technology Arrangements*. This statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for governments. This statement defines a SBITA; establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and requires note disclosures regarding a SBITA. To the extent relevant, the standards for SBITAs are based on the standards established in Statement No. 87, *Leases*, as amended. The statement is effective for periods beginning after June 15, 2022. The County Office of Education has not yet determined the impact on the financial statements.

GASB Statement No. 97 – In June 2020, GASB issued Statement No. 97, Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans – an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32. This standard's primary objectives are to increase consistency and comparability related to reporting fiduciary component units in circumstances in which a potential component unit does not have a governing board and the primary government performs the duties that a governing board typically would perform; to mitigate costs associated with the reporting of certain defined contribution pension plans, defined contribution other postemployment benefit (OPEB) plans, and employee benefit plans other than pension plans or OPEB plans (other employee benefit plans) as fiduciary component units in fiduciary fund financial statements; and to enhance the relevance, consistency, and comparability of the accounting and financial reporting for Internal Revenue Code (IRC) Section 457 deferred compensation plans (Section 457 plans) that meet the definition of a pension plan and for benefits provided through those plans. The statement is effective for periods beginning after June 15, 2021. The County Office of Education has implemented this Statement as of June 30, 2022.

GASB Statement No. 99 - In April 2022, GASB issued Statement No. 99, Omnibus 2022. The objectives of this statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees. The statement addresses various practice issues, including: (a) clarification of provisions in Statement No. 87, Leases, as amended, related to the determination of the lease term, classification of a lease as a short-term lease, recognition and measurement of a lease liability and a lease asset, and identification of lease incentives, (b) disclosures related to nonmonetary transactions; clarification of provisions in Statement No. 34. Basic Financial Statements—and Management's Discussion and Analysis—for State and Local Governments, as amended, related to the focus of the government-wide financial statements, (c) terminology updates related to certain provisions of Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position, and (d) terminology used in Statement 53 to refer to resource flows statements. A portion of this statement was effective upon issuance, while the remaining portions of this statement were effective for periods beginning after June 15, 2022 and for periods beginning after June 15, 2023. The County Office of Education has implemented the requirements that were effective upon issuance but has not yet determined the impact on the financial statements for the requirements of this statement that are not yet effective.

**GASB Statement No. 100** – In June 2022, GASB issued Statement No. 100, *Accounting Changes and Error Corrections* – an amendment of GASB Statement No. 62. The primary objective of this statement is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability. This statement is effective for periods beginning after June 15, 2023. The County Office of Education has not yet determined the impact on the financial statements.

### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### J. New Accounting Pronouncements (continued)

**GASB Statement No. 101** – In June 2022, GASB issued Statement No. 101, *Compensated Absences*. The objective of this statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. This statement is effective for periods beginning after December 15, 2023. The County Office of Education has not yet determined the impact on the financial statements.

### **NOTE 2 - CASH AND INVESTMENTS**

### A. Summary of Cash and Investments

	Go	vernmental	Int	ternal Service	G	overnmental	Bus	iness-Type	Fiduciary
		Funds		Fund		Activities		Activities	 Funds
Investment in county treasury	\$	81,648,886	\$	1,327,530	\$	82,976,416	\$	6,948	\$ 218,588
Fair market value adjustment		(757,357)		(12,314)		(769,671)		(64)	-
Cash on hand and in banks		-		-				8,078	=
Cash in revolving fund		6,499		=		6,499		5,150	<u>-</u> _
Total	\$	80,898,028	\$	1,315,216	\$	82,213,244	\$	20,112	\$ 218,588

### **B.** Policies and Practices

The County Office of Education is authorized under California Government Code to make direct investments in local agency bonds, notes, or warrants within the state; U.S. Treasury instruments; registered state warrants or treasury notes; securities of the U.S. Government, or its agencies; bankers acceptances; commercial paper; certificates of deposit placed with commercial banks and/or savings and loan companies; repurchase or reverse repurchase agreements; medium term corporate notes; shares of beneficial interest issued by diversified management companies, certificates of participation, obligations with first priority security; collateralized mortgage obligations; and the County Investment Pool.

Investment in County Treasury – The County Office of Education maintains substantially all of its cash in the County Treasury in accordance with *Education Code Section* 41001. The County Treasurer's pooled investments are managed by the County Treasurer who reports on a monthly basis to the board of supervisors. In addition, the function of the County Treasury Oversight Committee is to review and monitor the County's investment policy. The committee membership includes the Treasurer and Tax Collector, the Auditor-Controller, Chief Administrative Officer, Superintendent of Schools Representative, and a public member. The fair value of the County Office of Education's investment in the pool is based upon the County Office of Education's pro-rata share of the fair value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized cost basis.

### NOTE 2 – CASH AND INVESTMENTS (continued)

### C. General Authorizations

Except for investments by trustees of debt proceeds, the authority to invest County Office of Education funds deposited with the county treasury is delegated to the County Treasurer and Tax Collector. Additional information about the investment policy of the County Treasurer and Tax Collector may be obtained from its website. The table below identifies the investment types permitted by California Government Code.

	Maximum Remaining	Maximum Percentage	Maximum Investment in
Authorized Investment Type	Maturity	of Portfolio	One Issuer
Local Agency Bonds, Notes, Warrants	5 years	None	None
Registered State Bonds, Notes, Warrants	5 years	None	None
U. S. Treasury Obligations	5 years	None	None
U. S. Agency Securities	5 years	None	None
Banker's Acceptance	180 days	40%	30%
Commercial Paper	270 days	25%	10%
Negotiable Certificates of Deposit	5 years	30%	None
Repurchase Agreements	1 year	None	None
Reverse Repurchase Agreements	92 days	20% of base	None
Medium-Term Corporate Notes	5 years	30%	None
Mutual Funds	N/A	20%	10%
Money Market Mutual Funds	N/A	20%	10%
Mortgage Pass-Through Securities	5 years	20%	None
County Pooled Investment Funds	N/A	None	None
Local Agency Investment Fund (LAIF)	N/A	None	None
Joint Powers Authority Pools	N/A	None	None

### D. Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The County Office of Education manages its exposure to interest rate risk by investing in the County Treasury. The County Office of Education maintains a pooled investment with the County Treasury with a fair value of approximately \$82,432,217. The average weighted maturity for this pool is 236 days.

### E. Credit Risk

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The investments in the County Treasury are not required to be rated. As of June 30, 2022, the pooled investments in the County Treasury were rated AAA/V1.

### NOTE 2 – CASH AND INVESTMENTS (continued)

### F. Custodial Credit Risk - Deposits

This is the risk that in the event of a bank failure, the County Office of Education's deposits may not be returned to it. The County Office of Education does not have a policy for custodial credit risk for deposits. However, the California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law. The market value of the pledged securities in the collateral pool must equal at least 110 percent of the total amount deposited by the public agencies. California law also allows financial institutions to secure public deposits by pledging first trust deed mortgage notes having a value of 150 percent of the secured public deposits and letters of credit issued by the Federal Home Loan Bank of San Francisco having a value of 105 percent of the secured deposits. As of June 30, 2022, the County Office of Education's bank balance was not exposed to custodial credit risk.

# G. Fair Value

The County Office of Education categorizes the fair value measurements of its investments based on the hierarchy established by generally accepted accounting principles. The fair value hierarchy is based on the valuation inputs used to measure an asset's fair value. The following provides a summary of the hierarchy used to measure fair value:

Level 1 - Quoted prices (unadjusted) in active markets for identical assets.

Level 2 - Observable inputs other than Level 1 prices such as quoted prices for similar assets in active markets, quoted prices for identical or similar assets in markets that are not active, or other inputs that are observable, either directly or indirectly.

Level 3 - Unobservable inputs should be developed using the best information available under the circumstances, which might include the County Office of Education's own data. The County Office of Education should adjust that data if reasonable available information indicates that other market participants would use different data or certain circumstances specific to the County Office of Education are not available to other market participants.

Uncategorized - Investments in the Marin County Treasury Investment Pool are not measured using the input levels above because the County Office of Education's transactions are based on a stable net asset value per share. All contributions and redemptions are transacted at \$1.00 net asset value per share.

The County Office of Education's fair value measurements at June 30, 2022 were as follows for governmental activities:

 Investment in county treasury
 \$ 82,432,217

 Total
 \$ 82,432,217

### **NOTE 3 – ACCOUNTS RECEIVABLE**

Accounts receivable at June 30, 2022 consisted of the following:

	County School Service Fund		cial Education ass-Through Fund	Non-Major Governmental Funds			Governmental Activities	В	usiness-Type Activities
Federal Government									
Categorical aid	\$ 2,660,926	\$	4,868,027	\$	129,372	\$	7,658,325	\$	-
State Government									
Apportionment	282,963		-		-		282,963		-
Categorical aid	7,088,639		1		72,640		7,161,280		-
Local Government									
Other local sources	3,337,661		_		-		3,337,661		184,640
Total	\$ 13,370,189	\$	4,868,028	\$	202,012	\$	18,440,229	\$	184,640

### **NOTE 4 - CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2022 was as follows:

	Ju	Balance ily 01, 2021	Additions	Deletions		Balance June 30, 2022
Governmental Activities						•
Capital assets not being depreciated						
Land	\$	1,822,750	\$ - 3	\$	- \$	1,822,750
Total capital assets not being depreciated		1,822,750	-		-	1,822,750
Capital assets being depreciated	<u> </u>					
Buildings & improvements		17,687,568	359,014		-	18,046,582
Furniture & equipment		3,424,881	-		-	3,424,881
Total capital assets being depreciated		21,112,449	359,014		-	21,471,463
Less: Accumulated depreciation						
Buildings & improvements		8,431,999	562,374		-	8,994,373
Furniture & equipment		2,666,058	106,781		-	2,772,839
Total accumulated depreciation		11,098,057	669,155		-	11,767,212
Governmental Activities						
Capital Assets, net	\$	11,837,142	\$ (310,141)	\$	- 5	11,527,001
Business-Type Activities						
Capital assets not being depreciated						
Land	\$	1,674,221	\$ - (	\$	- \$	1,674,221
Total capital assets not being depreciated		1,674,221	-	•	-	1,674,221
Capital assets being depreciated		•				, ,
Buildings & improvements		3,422,954	-		-	3,422,954
Furniture & equipment		373,996	15,905		_	389,901
Total capital assets being depreciated		3,796,950	15,905		-	3,812,855
Less: Accumulated depreciation			•			
Buildings & improvements		2,064,150	105,963		_	2,170,113
Furniture & equipment		288,194	11,472		_	299,666
Total accumulated depreciation		2,352,344	117,435		-	2,469,779
Business-Type Activities						·
Capital Assets, net	\$	3,118,827	\$ (101,530)	\$	- \$	3,017,297

Depreciation expense in governmental activities was charged to instruction in the governmental activities. Depreciation expense in business-type activities was charged to enterprise activities.

### **NOTE 5 – INTERFUND TRANSACTIONS**

### A. Interfund Receivables/Payables (Due From/Due To)

Individual interfund receivable and payable balances at June 30, 2022 were as follows:

				Due From C	Other	Funds		
Due To Other Funds		nty School vice Fund	G	Non-Major Sovernmental Funds	Oth	er Enterprise Fund		Total
County School Service Fund	\$	-	\$	24,354	\$	117,909	\$	142,263
Special Education Pass-Through Fund		532,535		-		-		532,535
Special Reserve Fund for Capital Outlay Projects		-		481,145		-		481,145
Non-Major Governmental Funds		91,046		-		-		91,046
Other Enterprise Fund		207,437		-		-		207,437
Total	\$	831,018	\$	505,499	\$	117,909	\$	1,454,426
Due from County School Service Fund to Foundation Spec	ial Revenue Fu	nd to cover ex	xpen	ises.			\$	24,354
Due from County School Service Fund to Other Enterprise	Fund for annua	al contribution	٦.					117,909
Due from Special Education Pass Through Fund to County	School Service	e Fund for ser	vice	es.				532,535
Due from Child Development Fund to County School Service Fund for indirect costs and other expenditures.								91,046
Due from Special Reserve for Capital Outlay Projects Fund to Deferred Maintenance Fund for annual contribution.								481,145
Due from Other Enterprise Fund to County School Service	Fund for indire	ect costs and	othe	r expenditures.				207,437
Total							\$	1,454,426

### B. **Operating Transfers**

Interfund transfers for the year ended June 30, 2022 consisted of the following:

				Interfund 1	rans	fers In	
Interfund Transfers Out		nty School vice Fund	Gov	on-Major vernmental Funds	Otl	ner Enterprise Fund	Total
County School Service Fund	\$	-	\$	-	\$	766,161	\$ 766,161
Special Reserve Fund for Capital Outlay Projects		-		481,145		-	481,145
Non-Major Governmental Funds		37,773		-		-	37,773
Other Enterprise Fund		76,034		-		-	76,034
Total	\$	113,807	\$	481,145	\$	766,161	\$ 1,361,113
Transfer from Special Reserve Fund for Capital Outlay Projects to Defe Transfer from County School Service Fund to Other Enterprise Fund fo Transfer from Child Development Fund to County School Service Fund Transfer from Other Enterprise Fund to County School Service Fund fo Total	r contrib for closir	utions and to					\$ 481,145 766,161 37,773 76,034 1,361,113

### **NOTE 6 – ACCRUED LIABILITIES**

Accrued liabilities at June 30, 2022 consisted of the following:

			Spe	cial Education	Spec	cial Reserve		Non-Major						
		ınty School	Pa	ass-Through		d for Capital	G	overnmental	In	ternal Service	G	overnmental	В	usiness-Type
	Se	rvice Fund		Fund	Outl	lay Projects		Funds		Fund		Activities		Activities
Payroll	\$	1,409,230	\$	-	\$	-	\$	-	\$	-	\$	1,409,230	\$	-
Vendors payable		8,575,273		13,437,392		5,583		198,220		2,524		22,218,992		38,357
Total	\$	9,984,503	\$	13,437,392	\$	5,583	\$	198,220	\$	2,524	\$	23,628,222	\$	38,357

### **NOTE 7 – UNEARNED REVENUE**

Unearned revenue at June 30, 2022 consisted of the following:

				Non-Major					
	Cou	unty School	G	overnmental	Governmental				
	Se	rvice Fund		Funds		Activities			
Federal sources	\$	99,021	\$	-	\$	99,021			
State categorical sources		2,051,102		162		2,051,264			
Local sources		48,895		-		48,895			
Total	\$	2,199,018	\$	162	\$	2,199,180			

### **NOTE 8 – LONG-TERM LIABILITIES**

A schedule of changes in long-term liabilities for the year ended June 30, 2022 consisted of the following:

	J	Balance uly 01, 2021	Additions		Deductions	Balance June 30, 2022	Balance Due In One Year
Governmental Activities							_
Financed purchases	\$	303,854	\$	-	\$ 107,363	\$ 196,491	\$ 113,702
Compensated absences		418,723		-	90,096	328,627	-
Total OPEB liability		1,264,757		-	627,193	637,564	-
Net pension liability		40,452,489		-	20,734,693	19,717,796	-
Total	\$	42,439,823	\$	-	\$ 21,559,345	\$ 20,880,478	\$ 113,702
	J	Balance uly 01, 2021	Additions		Deductions	Balance June 30, 2022	Balance Due In One Year
Business-Type Activities	-						
Net pension liability	\$	2,880,454	\$	-	\$ 201,356	\$ 2,679,098	\$ -
Total	\$	2,880,454	\$	-	\$ 201,356	\$ 2,679,098	\$ -

- Payments for financed purchases are typically liquidated in the County School Service Fund.
- Payments for compensated absences are typically liquidated in the County School Service Fund and the Non-Major Governmental Funds.

### A. Compensated Absences

Total unpaid employee compensated absences as of June 30, 2022 amounted to \$328,627. This amount is included as part of long-term liabilities in the government-wide financial statements.

### B. Net Pension Liability

The County Office of Education's combined beginning net pension liability was \$43,332,943 and decreased by \$20,936,049 during the year ended June 30, 2022. The combined ending net pension liability at June 30, 2022 was \$22,396,894. See Note 11 for additional information regarding the net pension liability.

### C. Other Postemployment Benefits

The County Office of Education's beginning total OPEB liability was \$1,264,757 and decreased by \$627,193 during the year ended June 30, 2022. The ending total OPEB liability at June 30, 2022 was \$637,564. See Note 10 for additional information regarding the total OPEB liability.

### NOTE 8 – LONG-TERM LIABILITIES (continued)

### D. Financed Purchases

During fiscal year 2019-20, the County Office of Education entered into a finance agreement with Dell Financial Services for a data center for a total cost of \$570,384 that matures in 2024 as follows:

Year Ended June 30,	P	ayment
2023	\$	127,527
2024		127,527
Total minimum payments		255,054
Less amount representing interest		(58,563)
Present value of minimum payments	\$	196,491

### **NOTE 9 – FUND BALANCES**

Fund balances were composed of the following elements at June 30, 2022:

	nty School vice Fund	Pass-Through		Special Res Fund for Ca Outlay Proj	pital	Gov	on-Major ernmental Funds	Total Governmental Funds		
Non-spendable										
Revolving cash	\$ 6,499	\$	-	\$	-	\$	-	\$	6,499	
Stores inventory	32,090		-		-		-		32,090	
Prepaid expenditures	 203,345		-		-		-		203,345	
Total non-spendable	241,934		-		-		-		241,934	
Restricted										
Educational programs	11,656,975		3,093,138		-		287,172		15,037,285	
Capital projects	-		-	16,64	1,221		1,566,577		18,207,798	
Total restricted	11,656,975		3,093,138	16,64	1,221		1,853,749		33,245,083	
Committed										
Stabilization	34,153,632		-		_		-		34,153,632	
Other commitments	-		-		_		2,123,158		2,123,158	
Total committed	34,153,632		-		-		2,123,158		36,276,790	
Assigned										
Other assignments	195,604		-		-		-		195,604	
Total assigned	195,604		-		-		-		195,604	
Unassigned	3,878,931		-		-		-		3,878,931	
Total Fund Balance	\$ 50,127,076	\$	3,093,138	\$ 16,64	1,221	\$	3,976,907	\$	73,838,342	

The County Office of Education is committed to maintaining a prudent level of financial resources to protect against the need to reduce service levels because of temporary revenue shortfalls or unpredicted expenditures. The County Office of Education's Minimum Fund Balance Policy requires a Reserve for Economic Uncertainties, consisting of unassigned amounts, equal to no less than 6 percent of County School Service Fund expenditures and other financing uses.

### NOTE 10 - POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB)

### A. Plan Description

The Marin County Office of Education's defined benefit OPEB plan, Marin County Office of Education Retiree Benefit Plan (the Plan) is described below. The Plan is a single-employer defined benefit plan administered by the County Office of Education. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 75.

### B. Benefits Provided

	Certificated and Certificated Management	Classified and Classified Management
Benefit types provided	Medical only	Medical only
Duration of Benefits	To age 65	To age 65
Required Service	10 years	10 years
Minimum Age	55	55
Dependent Coverage	No	No
County Office Contribution %	100%	100%
County Office Cap	\$100 per month for 10 to 14 years of service;	\$51.06 per month for 10 to 14 years of service;
	\$200 per month for 15 or more years of	\$102.12 per month for 15 or more years
	service	of service

### C. Contributions

For the measurement period, the County Office of Education contributed \$84,195 to the Plan, all of which was used for current premiums.

### D. Plan Membership

Membership of the Plan consisted of the following:

	Number of participants
Inactive employees receiving benefits	10
Inactive employees entitled to but not receiving benefits*	-
Participating active employees	199
Total number of participants**	209

<sup>\*</sup>Information not provided

### E. Total OPEB Liability

The Marin County Office of Education's total OPEB liability of \$637,564 was measured as of June 30, 2021 and was determined by an actuarial valuation as of that same date.

<sup>\*\*</sup>As of the July 1, 2021 valuation date

### NOTE 10 – POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (continued)

### F. Actuarial Assumptions and Other Inputs

The total OPEB liability as of June 30, 2022 was determined by an actuarial valuation as of June 30, 2021 using the following actuarial assumptions and other inputs, applied to all periods included in the measurement period.

### **Economic assumptions:**

Inflation2.50%Salary increases2.75%Investment rate of return2.16%Healthcare cost trend rates4.00%

### Non-economic assumptions:

Mortality:

Certificated 2020 CalSTRS Mortality Table

Classified 2017 CalPERS Mortality for Miscellaneous and Schools Employees

Retirement rates:

Certificated and Certificated Hired 2012 and earlier: 2020 CalSTRS 2.0%@60 Rates Management Hired 2013 and later: 2020 CalSTRS 2.0%@62 Rates

Classified and Classified Hired 2012 and earlier: 2017 CalPERS 2.0%@55 Rates for

Management School Employees

Hired 2013 and later: 2017 CalPERS 2.0%@62 Rates for School

**Employees** 

The actuarial assumptions used in the June 30, 2021 valuation were based on a review of plan experience during that period.

The discount rate assumption reflects a municipal bond rate. We used the Bond Buyer 20 Index at June 30, 2020 and rounded the rate resulting in a rate of 2.16%.

### G. Changes in Total OPEB Liability

	Ju	ne 30, 2022
Total OPEB Liability		_
Service cost	\$	27,386
Interest on total OPEB liability		27,490
Difference between expected and actual experience		(502,616)
Changes of assumptions		(95,258)
Benefits payments		(84,195)
Net change in total OPEB liability		(627,193)
Total OPEB liability - beginning		1,264,757
Total OPEB liability - ending	\$	637,564
Covered-employee payroll	\$	21,708,336
County Office of Education's total OPEB liability as a percentage of covered-employee payroll		2.94%

### NOTE 10 - POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (continued)

### H. Sensitivity of the To Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the Marin County Office of Education, as well as what the County Office of Education's total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current discount rate:

			V	aluation		
	1%	Decrease	Disc	count Rate	1%	Increase
	(	1.16%)	(	2.16%)	(	3.16%)
Total OPEB liability	\$	697,595	\$	637,564	\$	585,003

### I. Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rate

The following presents the total OPEB liability of the Marin County Office of Education, as well as what the County Office of Education's total OPEB liability would be if it were calculated using a healthcare cost trend rate that is one percentage point lower or one percentage point higher than the current healthcare cost trend rate:

			Valu	ation Trend		
	1%	Decrease		Rate	1%	Increase
	(	3.00%)	(	(4.00%)	(	5.00%)
Total OPEB liability	\$	598,016	\$	637,564	\$	683,208

### J. OPEB Expense and Deferred Outflows of Resources Related to OPEB

For the fiscal year ended June 30, 2022, the Marin County Office of Education recognized OPEB expense of \$15,588. At June 30, 2022, the Marin County Office of Education reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	 ed Outflows Resources	 rred Inflows Resources
Differences between expected and		
actual experience	\$ 36,564	\$ 510,389
Changes in assumptions	158,494	111,549
County Office of Education contributions		
subsequent to the measurement date	 21,782	 
Total	\$ 216,840	\$ 621,938

The \$21,782 reported as deferred outflows of resources related to OPEB resulting from County Office of Education contributions subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources related to OPEB and deferred inflows of resources related to OPEB will be recognized in OPEB expense noted on the following page.

### NOTE 10 - POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (continued)

### J. OPEB Expense and Deferred Outflows of Resources Related to OPEB (continued)

	Deferred Outflows		Defe	erred Inflows
Year Ended June 30,	of I	Resources	urces of Res	
2023	\$	16,169	\$	55,457
2024		16,169		55,457
2025		16,169		55,457
2026		16,169		55,457
2027		16,169		55,457
Thereafter		114,213		344,653
Total	\$	195,058	\$	621,938

### **NOTE 11 - PENSION PLANS**

Qualified employees are covered under multiple-employer contributory retirement plans maintained by agencies of the State of California. Certificated employees are members of the California State Teachers' Retirement System (CalSTRS), and classified employees are members of the California Public Employees' Retirement System (CalPERS). The County Office of Education reported its proportionate share of the net pension liabilities, pension expense, deferred outflow of resources, and deferred inflow of resources for each of the above plans as follows:

	N	et pension liability	outf	Deferred lows related pensions	ı	erred inflows related to pensions	Pension expense
STRS Pension	\$	8,375,603	\$	4,348,102	\$	9,184,911	\$ 354,005
PERS Pension		14,021,291		2,808,573		7,972,714	 755,689
Total	\$	22,396,894	\$	7,156,675	\$	17,157,625	\$ 1,109,694

### A. California State Teachers' Retirement System (CalSTRS)

### **Plan Description**

The County Office of Education contributes to the California State Teachers' Retirement System (CalSTRS); a cost-sharing multiple employer public employee retirement system defined benefit pension plan administered by CalSTRS. The plan provides retirement and disability benefits and survivor benefits to beneficiaries. Benefit provisions are established by state statutes, as legislatively amended, within the State Teachers' Retirement Law. CalSTRS issues a separate comprehensive annual financial report that includes financial statements and required supplementary information. Copies of the CalSTRS annual financial report may be obtained from CalSTRS, 7919 Folsom Blvd., Sacramento, CA 95826.

### **NOTE 11 – PENSION PLANS (continued)**

### A. California State Teachers' Retirement System (CalSTRS) (continued)

#### **Benefits Provided**

The CalSTRS defined benefit plan has two benefit formulas:

- 1. CalSTRS 2% at 60: Members first hired on or before December 31, 2012, to perform service that could be creditable to CalSTRS. CalSTRS 2% at 60 members are eligible for normal retirement at age 60, with a minimum of five years of credited service. The normal retirement benefit is equal to 2.0 percent of final compensation for each year of credited service. Early retirement options are available at age 55 with five years of credited service or as early as age 50 with 30 years of credited service. The age factor for retirements after age 60 increases with each quarter year of age to 2.4 percent at age 63 or older. Members who have 30 years or more of credited service receive an additional increase of up to 0.2 percent to the age factor, known as the career factor. The maximum benefit with the career factor is 2.4 percent of final compensation.
- 2. CalSTRS 2% at 62: Members first hired on or after January 1, 2013, to perform service that could be creditable to CalSTRS. CalSTRS 2% at 62 members are eligible for normal retirement at age 62, with a minimum of five years of credited service. The normal retirement benefit is equal to 2.0 percent of final compensation for each year of credited service. An early retirement option is available at age 55. The age factor for retirement after age 62 increases with each quarter year of age to 2.4 percent at age 65 or older.

### **Contributions**

Active plan CalSTRS 2% at 60 and 2% at 62 members are required to contribute 10.25% and 10.205% of their salary for fiscal year 2022, respectively, and the County Office of Education is required to contribute an actuarially determined rate. The actuarial methods and assumptions used for determining the rate are those adopted by CalSTRS Teachers' Retirement Board. The required employer contribution rate for fiscal year 2022 was 16.92% of annual payroll. The contribution requirements of the plan members are established by state statute. Contributions to the plan from the County Office of Education were \$1,767,285 for the year ended June 30, 2022.

### **On-Behalf Payments**

The County Office of Education was the recipient of on-behalf payments made by the State of California to CalSTRS for K-12 education. These payments consist of state general fund contributions of approximately \$1,183,642 to CalSTRS.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2022, the County Office of Education reported a liability for its proportionate share of the net pension liability that reflected a reduction for State pension support provided to the County Office of Education. The amount recognized by the County Office of Education as its proportionate share of the net pension liability, the related State support, and the total portion of the net pension liability that was associated with the County Office of Education were as follows:

County Office of Education's proportionate share of the	
net pension liability	\$ 8,375,603
State's proportionate share of the net	
pension liability associated with the County Office of Education	4,214,366
Total	\$ 12,589,969

### **NOTE 11 – PENSION PLANS (continued)**

### A. California State Teachers' Retirement System (CalSTRS) (continued)

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by applying update procedures to an actuarial valuation as of June 30, 2020 and rolling forward the total pension liability to June 30, 2021. The County Office of Education's proportion of the net pension liability was based on a projection of the County Office of Education's long-term share of contributions to the pension plan relative to the projected contributions of all participating local education agencies, actuarially determined. At June 30, 2021, the County Office of Education's proportion was 0.018 percent, which was a decrease of 0.002 percent from its proportion measured as of June 30, 2020.

For the year ended June 30, 2022, the County Office of Education recognized pension expense of \$354,005. In addition, the County Office of Education recognized pension expense and revenue of \$(734,560) for support provided by the State. At June 30, 2022, the County Office of Education reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources			rred Inflows Resources
Differences between projected and	ф		ф	C COE 247
actual earnings on plan investments	\$	-	\$	6,625,317
Differences between expected and actual experience		20,981		891,339
Changes in assumptions		1,186,733		-
Changes in proportion and differences				
between County Office of Education contributions and				
proportionate share of contributions		1,373,103		1,668,255
County Office of Education contributions subsequent				
to the measurement date		1,767,285		-
Total	\$	4,348,102	\$	9,184,911

The \$1,767,285 reported as deferred outflows of resources related to pensions resulting from County Office of Education contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	Deferred Outflows		Defe	erred Inflows
Year Ended June 30,	of	Resources	of	Resources
2023	\$	1,018,243	\$	2,138,165
2024		1,018,795		1,967,605
2025		450,366		2,021,763
2026		66,361		2,286,699
2027		27,052		411,078
2028		<u>-</u> _		359,601
Total	\$	2,580,817	\$	9,184,911

### **NOTE 11 – PENSION PLANS (continued)**

### A. California State Teachers' Retirement System (CalSTRS) (continued)

### **Actuarial Assumptions**

The total pension liability was determined by applying update procedures to an actuarial valuation as of June 30, 2020, and rolling forward the total pension liability to June 30, 2021 using the following actuarial assumptions, applied to all periods included in the measurement:

Consumer Price Inflation	2.75%
Investment Rate of Return*	7.10%
Wage Inflation	3.50%

<sup>\*</sup> Net of investment expenses, but gross of administrative expenses.

CalSTRS uses custom mortality tables to best fit the patterns of mortality among its members. These custom tables are based on MP-2016 series tables adjusted to fit CalSTRS experience.

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period July 1, 2015 to June 30, 2018.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. The best-estimate ranges were developed using capital market assumptions from CalSTRS general investment consultant (Pension Consulting Alliance–PCA) as an input to the process. The actuarial investment rate of return assumption was adopted by the board in January 2020 in conjunction with the most recent experience study. For each current and future valuation, CalSTRS' independent consulting actuary (Milliman) reviews the return assumption for reasonableness based on the most current capital market assumptions. Best estimates of expected 20-year geometrically linked real rates of return and the assumed asset allocation for each major asset class as of June 30, 2021, are summarized in the following table:

Assumed Asset	Long-Term Expected
Allocation	Real Rate of Return*
42%	4.80%
15%	3.60%
13%	6.30%
12%	1.30%
10%	1.80%
6%	3.30%
2%	-0.40%
100%	
	Allocation 42% 15% 13% 12% 10% 6% 2%

<sup>\*20-</sup>year geometric average

### **NOTE 11 – PENSION PLANS (continued)**

### A. California State Teachers' Retirement System (CalSTRS) (continued)

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.10 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at statutory contribution rates in accordance with the rate increases per AB 1469. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.10 percent) and assuming that contributions, benefit payments, and administrative expense occur midyear. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term assumed investment rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

# Sensitivity of the County Office of Education's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the County Office of Education's proportionate share of the net pension liability calculated using the discount rate of 7.10 percent, as well as what the County Office of Education's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.10 percent) or 1-percentage-point higher (8.10 percent) than the current rate:

		1%	Current		1%
	ļ	Decrease (6.10%)	count Rate (7.10%)	-	Increase (8.10%)
County Office of Education's proportionate share of	-		_		
the net pension liability	\$	17,049,729	\$ 8,375,603	\$	1,176,243

### **Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's fiduciary net position is available in the separately issued CalSTRS financial report.

### **NOTE 11 – PENSION PLANS (continued)**

### B. California Public Employees' Retirement System (CalPERS)

### **Plan Description**

The County Office of Education contributes to the School Employer Pool under the California Public Employees' Retirement System (CalPERS); a cost-sharing multiple-employer public employee retirement system defined benefit pension plan administered by CalPERS. The plan provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by state statutes, as legislatively amended, within the Public Employees' Retirement Laws. CalPERS issues a separate comprehensive annual financial report that includes financial statements and required supplementary information. Copies of the CalPERS annual financial report may be obtained from the CalPERS Executive Office, 400 P Street, Sacramento, CA 95811.

### **Benefits Provided**

The benefits for the defined benefit plan are based on members' years of service, age, final compensation, and benefit formula. Benefits are provided for disability, death, and survivors of eligible members or beneficiaries. Members become fully vested in their retirement benefits earned to date after five years of credited service.

### **Contributions**

Active plan members who entered into the plan prior to January 1, 2013, are required to contribute 7.0% of their salary. The California Public Employees' Pension Reform Act (PEPRA) specifies that new members entering into the plan on or after January 1, 2013, shall pay the higher of fifty percent of normal costs or 7.0% of their salary. Additionally, for new members entering the plan on or after January 1, 2013, the employer is prohibited from paying any of the employee contribution to CalPERS unless the employer payment of the member's contribution is specified in an employment agreement or collective bargaining agreement that expires after January 1, 2013.

The County Office of Education is required to contribute an actuarially determined rate. The actuarial methods and assumptions used for determining the rate are those adopted by the CalPERS Board of Administration. The required employer contribution rate for fiscal year 2022 was 22.91% of annual payroll. Contributions to the plan from the County Office of Education were \$2,390,002 for the year ended June 30, 2022.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2022, the County Office of Education reported a liability of \$14,021,291 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by applying update procedures to an actuarial valuation as of June 30, 2020 and rolling forward the total pension liability to June 30, 2021. The County Office of Education's proportion of the net pension liability was based on a projection of the County Office of Education's long-term share of contributions to the pension plan relative to the projected contributions of all participating local education agencies, actuarially determined. At June 30, 2021, the County Office of Education's proportion was 0.069 percent, which was a decrease of 0.008 percent from its proportion measured as of June 30, 2020.

### **NOTE 11 – PENSION PLANS (continued)**

### B. California Public Employees' Retirement System (CalPERS) (continued)

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

For the year ended June 30, 2022, the County Office of Education recognized pension expense of \$755,689. At June 30, 2022, the County Office of Education reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		red Outflows Resources		rred Inflows Resources
Differences between projected and actual earnings on plan investments	\$	_	\$	5,380,954
Differences between expected and	Ψ		Ψ	0,000,001
actual experience		418,571		33,054
Changes in proportion and differences				
between County Office of Education contributions and				
proportionate share of contributions		-		2,558,706
County Office of Education contributions subsequent				
to the measurement date		2,390,002		_
Total	\$	2,808,573	\$	7,972,714

The \$2,390,002 reported as deferred outflows of resources related to pensions resulting from County Office of Education contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30,	red Outflows Resources	rred Inflows Resources
2023	\$ 311,343	\$ 2,400,089
2024	99,619	2,245,979
2025	7,609	1,830,099
2026		1,496,547
Total	\$ 418,571	\$ 7,972,714

### **NOTE 11 – PENSION PLANS (continued)**

### B. California Public Employees' Retirement System (CalPERS) (continued)

### **Actuarial Assumptions**

The total pension liability was determined by applying update procedures to an actuarial valuation as of June 30, 2020, and rolling forward the total pension liability to June 30, 2021 using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.50% Discount Rate 7.15%

Salary Increases Varies by Entry Age and Service

CalPERS uses custom mortality tables to best fit the patterns of mortality among its members. These custom tables are derived using CalPERS' membership data for all funds. The table includes 15 years of mortality improvements using the Society of Actuaries Scale 90% of scale MP 2016.

The actuarial assumptions used in the June 30, 2020, valuation were based on the results of an actuarial experience study for the period from 1997 to 2015.

The long-term expected rate of return on pension plan investments was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. In determining the long-term expected rate of return, both short-term and long-term market return expectations as well as the expected pension fund cash flows were taken into account. Such cash flows were developed assuming that both members and employers will make their required contributions on time and as scheduled in all future years. Using historical returns of all the funds' asset classes, expected compound (geometric) returns were calculated over the short-term (first 10 years) and the long-term (11+ years) using a building block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and adjusted to account for assumed administrative expenses.

### **NOTE 11 – PENSION PLANS (continued)**

### B. California Public Employees' Retirement System (CalPERS) (continued)

### **Actuarial Assumptions (continued)**

The table below reflects long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation. These geometric rates of return are net of administrative expenses.

Asset Class	Assumed Asset Allocation	Real Return Years 1 – 10*	Real Return Years 11+**
Global Equity	50.0%	4.80%	5.98%
Fixed Income	28.0%	1.00%	2.62%
Inflation Assets	0.0%	0.77%	1.81%
Private Equity	8.0%	6.30%	7.23%
Real Assets	13.0%	3.75%	4.93%
Liquidity	1.0%	0.0%	-0.92%
-	100.0%		

<sup>\*</sup>An expected inflation of 2.00% used for this period.

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.15 percent. A projection of the expected benefit payments and contributions was performed to determine if assets would run out. The test revealed the assets would not run out. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability for the Schools Pool. The results of the crossover testing for the Schools Pool are presented in a detailed report that can be obtained at CalPERS' website.

# Sensitivity of the County Office of Education's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the County Office of Education's proportionate share of the net pension liability calculated using the discount rate of 7.15 percent, as well as what the County Office of Education's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.15 percent) or 1-percentage-point higher (8.15 percent) than the current rate:

	1%		Current	1%
	Decrease (6.15%)	Di	scount Rate (7.15%)	Increase (8.15%)
County Office of Education's proportionate share of	<u> </u>		<u>,                                      </u>	<u> </u>
the net pension liability	\$ 23,641,866	\$	14,021,291	\$ 6,034,150

### **Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's fiduciary net position is available in the separately issued CalPERS financial report.

<sup>\*\*</sup>An expected inflation of 2.92% used for this period.

### **NOTE 12 - COMMITMENTS AND CONTINGENCIES**

### A. Grants

The County Office of Education received financial assistance from federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the County School Service Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the County Office of Education at June 30, 2022.

### B. <u>Litigation</u>

The County Office of Education is involved in various litigation arising from the normal course of business. In the opinion of management and legal counsel, the disposition of all litigation pending is not expected to have a material adverse effect on the overall financial position of the County Office of Education at June 30, 2022.

### C. Construction Commitments

As of June 30, 2022, the County Office of Education had no material commitments with respect to unfinished capital projects.

### **NOTE 13 - PARTICIPATION IN JOINT POWERS AUTHORITIES**

The County Office of Education participates in the Marin Schools Authority (MSIA), which is a common risk management and insurance program providing workers' compensation and property and liability insurance. The relationships between the County Office of Education and the JPA are such that the JPA is a not component unit of the County Office of Education for financial reporting purposes.

The JPA has budgeting and financial reporting requirements independent of member units, and their financial statements are not presented in these financial statements. However, fund transactions between the JPAs and the County Office of Education are included in these statements. The audited financial statements are generally available from the respective entities.

### NOTE 14 - DEFERRED OUTFLOWS/INFLOWS OF RESOURCES

### A. Pension Plans

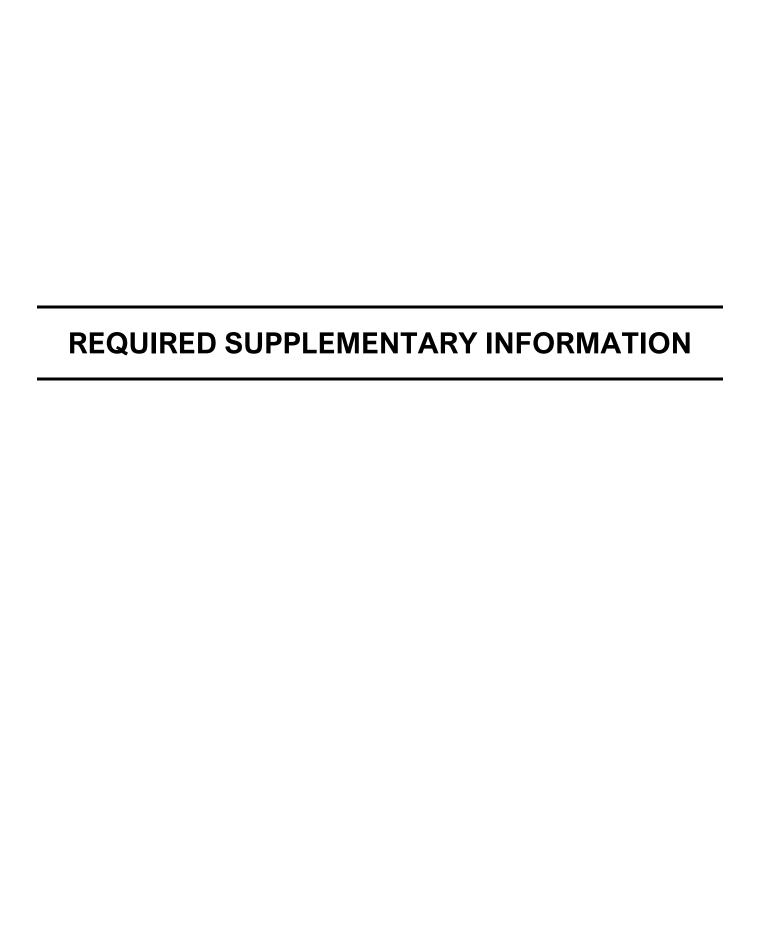
Pursuant to GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, the County Office of Education recognized deferred outflows of resources related to pensions and deferred inflows of resources related to pensions in the entity-wide financial statements. Further information regarding the deferred outflows of resources and deferred inflows of resources can be found at Note 11. At June 30, 2022, total deferred outflows related to pensions was \$7,156,675 and total deferred inflows related to pensions was \$17,157,625.

### B. Other Postemployment Benefits

Pursuant to GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, the County Office of Education recognized deferred outflows of resources related to other postemployment benefits and deferred inflows of resources related to other postemployment benefits in the entity-wide financial statements. Further information regarding the deferred outflows of resources and deferred inflows of resources can be found at Note 10. At June 30, 2022, total deferred outflows related to other postemployment benefits was \$216,840 and total deferred inflows related to other postemployment benefits was \$621,938.

#### **NOTE 15 – ADMINISTRATIVE AGENT**

The Marin County Office of Education served as the fiscal agent for the California Collaborative for Educational Excellence (CCEE) during the 2017-18 fiscal year pursuant to a contract with the California Department of Education authorized by California Education Code Section 52074. Pursuant to changes in Education Code 52074(e) enacted with the Budget Act of 2018, the Marin County Office of Education's role changed to that of an administrative agent beginning with the 2018-19 fiscal year. The CCEE was established by the Governor and State Legislature in 2013 to advise and assist school County Office of Educations, county offices of education, and charter schools in achieving the goals set forth in their respective Local Control and Accountability Plans. As administrative agent, Marin County Office of Education's duties included contracting with individuals, local educational agencies, or organizations with the expertise, experience, and a record of success to carry out the statutorily defined purposes of the CCEE. The CCEE is a separate entity and has its own financial statements which can be obtained by contacting the Marin County Office of Education.



# MARIN COUNTY OFFICE OF EDUCATION COUNTY SCHOOL SERVICE FUND – BUDGETARY COMPARISON SCHEDULE FOR THE YEAR ENDED JUNE 30, 2022

		Budgeted A	Amo	unts		Actual*	V	ariances -		
		Original		Final	(Buc	lgetary Basis)	Fin	al to Actual		
REVENUES										
LCFF sources	\$	19,800,382	\$	18,787,451	\$	19,971,082	\$	1,183,631		
Federal sources		2,434,684		3,839,820		1,429,278		(2,410,542)		
Other state sources		7,641,965		11,644,888		11,734,630		89,742		
Other local sources		18,598,255		18,853,434		17,298,521		(1,554,913)		
Total Revenues		48,475,286		53,125,593		50,433,511		(2,692,082)		
EXPENDITURES										
Certificated salaries		11,148,123		11,590,943		10,894,129		696,814		
Classified salaries		12,161,990		11,992,534		11,126,430		866,104		
Employee benefits		11,466,609		10,750,485		9,561,685		1,188,800		
Books and supplies		1,120,898		1,316,991		589,774		727,217		
Services and other operating expenditures		11,971,414		17,175,498		10,594,183		6,581,315		
Capital outlay		400,000		503,343		96,995		406,348		
Other outgo										
Excluding transfers of indirect costs		1,614,974		1,932,760		2,257,683		(324,923)		
Transfers of indirect costs		-		(28,271)		-		(28,271)		
Total Expenditures		49,884,008		55,234,283		45,120,879		10,113,404		
Excess (Deficiency) of Revenues										
Over Expenditures		(1,408,722)		(2,108,690)		5,312,632		7,421,322		
Other Financing Sources (Uses)										
Transfers in		102,183		117,847		113,806		(4,041)		
Transfers out		(664,962)		(800,962)		(766,161)		34,801		
Net Financing Sources (Uses)		(562,779)		(683,115)		(652,355)		30,760		
NET CHANGE IN FUND BALANCE		(1,971,501)		(2,791,805)		4,660,277		7,452,082		
Fund Balance - Beginning	45,720,692			45,720,692		45,720,692	92 -			
Fund Balance - Ending	\$	43,749,191	\$	42,928,887	\$	50,380,969	\$	7,452,082		

<sup>\*</sup> The actual amounts reported on this schedule do not agree with the amounts reported on the Statement of Revenues, Expenditures, and Changes in Fund Balance for the following reasons:

<sup>•</sup> The amounts on the schedule above include the financial activity of the Special Reserve Fund for Other Than Capital Outlay Projects in accordance with the fund type definitions promulgated by GASB Statement No. 54. In addition, audit adjustments are not reflected in the table above.

# MARIN COUNTY OFFICE OF EDUCATION SPECIAL EDUCATION PASS-THROUGH FUND – BUDGETARY COMPARISON SCHEDULE FOR THE YEAR ENDED JUNE 30, 2022

	Budgeted	Amo	ounts		Actual*	Va	ariances -
	 Original		Final	(Bu	dgetary Basis)	Fina	al to Actual
REVENUES							
LCFF sources	\$ 16,457,959	\$	17,666,430	\$	17,819,698	\$	153,268
Federal sources	5,959,153		6,047,915		4,509,751		(1,538,164)
Other state sources	992,157		3,216,619		3,895,539		678,920
Other local sources	-		-		(2)		(2)
Total Revenues	23,409,269		26,930,964		26,224,986		(705,978)
EXPENDITURES							
Other outgo							
Excluding transfers of indirect costs	23,409,269		26,930,964		23,429,690		3,501,274
Total Expenditures	 23,409,269		26,930,964		23,429,690		3,501,274
NET CHANGE IN FUND BALANCE	-		-		2,795,296		2,795,296
Fund Balance - Beginning	412,018		412,018		412,018		-
Fund Balance - Ending	\$ 412,018	\$	\$ 412,018		3,207,314	\$	2,795,296

<sup>\*</sup> The actual amounts reported on this schedule do not agree with the amounts reported on the Statement of Revenues, Expenditures, and Changes in Fund Balance for the following reason:

<sup>•</sup> Audit adjustments are not reflected in the table above.

# MARIN COUNTY OFFICE OF EDUCATION SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS FOR THE YEAR ENDED JUNE 30, 2022

	June 30, 2022		Ju	ne 30, 2021	Ju	ne 30, 2020	Ju	ne 30, 2019	Ju	ne 30, 2018
Total OPEB Liability										
Service cost	\$	27,386	\$	22,180	\$	25,947	\$	26,344	\$	25,639
Interest on total OPEB liability		27,490		38,029		42,999		43,920		40,105
Difference between expected and actual experience		(502,616)		42,560		(84,809)		-		-
Changes of assumptions		(95,258)		155,958		31,066		(34,056)		-
Benefits payments		(84,195)		(96,313)		(62,852)		(57,644)		(55,427)
Net change in total OPEB liability		(627,193)		162,414		(47,649)		(21,436)		10,317
Total OPEB liability - beginning		1,264,757		1,102,343		1,149,992		1,171,428		1,161,111
Total OPEB liability - ending	\$	637,564	\$	1,264,757	\$	1,102,343	\$	1,149,992	\$	1,171,428
Covered-employee payroll	\$	21,708,336	\$	18,368,165	\$	20,428,059	\$	19,241,941	\$	16,581,363
County Office of Education's total OPEB liability as a percentage of covered-employee payroll		2.94%		6.89%		5.40%		5.98%		7.06%

# MARIN COUNTY OFFICE OF EDUCATION SCHEDULE OF THE COUNTY OFFICE OF EDUCATION'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY - CALSTRS FOR THE YEAR ENDED JUNE 30, 2022

	June 30, 2022		June 30, 2021			une 30, 2020	June 30, 2019		June 30, 2018		June 30, 2017		June 30, 2016		June 30, 2015	
County Office of Education's proportion of the net pension liability		0.018%		0.020%		0.021%		0.020%		0.016%		0.016%		0.016%		0.017%
County Office of Education's proportionate share of the net pension liability	\$	8,375,603	\$	19,766,886	\$	18,546,608	\$	18,417,624	\$	15,164,830	\$	13,024,424	\$	10,906,047	\$	10,183,000
State's proportionate share of the net pension liability associated with the County Office of Education <b>Total</b>	\$	4,214,366 12,589,969	\$	10,189,749 29,956,635	\$	10,118,494 28,665,102	\$	10,545,002 28,962,626	\$	8,971,459 24,136,289	\$	7,415,664 20,440,088	\$	5,768,081 16,674,128	\$	6,148,335 16,331,335
County Office of Education's covered payroll	\$	10,233,468	\$	11,415,397	\$	10,286,855	\$	11,030,535	\$	7,960,962	\$	7,761,000	\$	7,761,127	\$	7,761,127
County Office of Education's proportionate share of the net pension liability as a percentage of its covered payroll		81.8%		173.2%		180.3%		167.0%		190.5%		167.8%		140.5%		131.2%
Plan fiduciary net position as a percentage of the total pension liability		87.2%		71.8%		72.6%		71.0%		69.5%		70.0%		74.0%		76.5%

The amounts presented for each fiscal year were determined as of the year-end that occurred one year prior.

# MARIN COUNTY OFFICE OF EDUCATION SCHEDULE OF THE COUNTY OFFICE OF EDUCATION'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY - CALPERS FOR THE YEAR ENDED JUNE 30, 2022

	June 30, 2022		June 30, 2021		June 30, 2020		June 30, 2019		June 30, 2018		June 30, 2017		June 30, 2016		Jur	ne 30, 2015
County Office of Education's proportion of the net pension liability		0.069%		0.077%		0.083%		0.080%		0.071%		0.070%		0.070%		0.070%
County Office of Education's proportionate share of the net pension liability	\$	14,021,291	\$	23,566,057	\$	24,148,743	\$	21,344,680	\$	17,021,965	\$	13,805,478	\$	10,357,700	\$	7,958,000
County Office of Education's covered payroll	\$	10,025,089	\$	11,256,045	\$	10,611,520	\$	10,812,337	\$	9,096,142	\$	8,312,012	\$	7,780,000	\$	7,388,472
County Office of Education's proportionate share of the net pension liability as a percentage of its covered payroll		139.9%		209.4%		227.6%		197.4%		187.1%		166.1%		133.1%		107.7%
Plan fiduciary net position as a percentage of the total pension liability		81.0%		70.0%		70.0%		70.8%		71.9%		73.9%		79.4%		83.4%

The amounts presented for each fiscal year were determined as of the year-end that occurred one year prior.

# MARIN COUNTY OFFICE OF EDUCATION SCHEDULE OF COUNTY OFFICE OF EDUCATION CONTRIBUTIONS - CALSTRS FOR THE YEAR ENDED JUNE 30, 2022

	Jur	ne 30, 2022	Jui	une 30, 2021		June 30, 2020		June 30, 2019		June 30, 2018		ne 30, 2017	Ju	ne 30, 2016	June 30, 2015	
Contractually required contribution	\$	1,767,285	\$	1,599,447	\$	1,888,404	\$	1,664,540	\$	1,344,016	\$	1,088,966	\$	867,961	\$	655,827
Contributions in relation to the contractually required contribution*		(1,767,285)		(1,599,447)		(1,888,404)		(1,664,540)		(1,344,016)		(1,088,966)		(867,961)		(655,827)
Contribution deficiency (excess)	\$		\$		\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
County Office of Education's covered payroll	\$	10,844,777	\$	10,233,468	\$	11,415,397	\$	10,286,855	\$	11,030,535	\$	7,960,962	\$	7,761,000	\$	7,761,127
Contributions as a percentage of covered payroll		16.30%		15.63%		16.54%		16.18%		12.18%		13.68%		11.18%		8.45%

<sup>\*</sup>Amounts do not include on-behalf contributions

# MARIN COUNTY OFFICE OF EDUCATION SCHEDULE OF COUNTY OFFICE OF EDUCATION CONTRIBUTIONS - CALPERS FOR THE YEAR ENDED JUNE 30, 2022

	Jui	ne 30, 2022	Ju	ne 30, 2021	June 30, 2020		Ju	ne 30, 2019	Ju	ne 30, 2018	Ju	ne 30, 2017	Jui	ne 30, 2016	June 30, 2015	
Contractually required contribution	\$	2,390,002	\$	2,002,317	\$	1,972,423	\$	1,698,361	\$	1,367,186	\$	1,119,097	\$	983,608	\$	915,770
Contributions in relation to the contractually required contribution*		(2,390,002)		(2,002,317)		(1,972,423)		(1,698,361)		(1,367,186)		(1,119,097)		(983,608)		(915,770)
Contribution deficiency (excess)	\$		\$	<u> </u>	\$		\$		\$		\$		\$		\$	
County Office of Education's covered payroll	\$	10,025,089	\$	10,025,089	\$	11,256,045	\$	10,611,520	\$	10,812,337	\$	9,096,142	\$	8,312,012	\$	7,780,000
Contributions as a percentage of covered payroll		23.84%		19.97%		17.52%		16.00%		12.64%		12.30%		11.83%		11.77%

<sup>\*</sup>Amounts do not include on-behalf contributions

# MARIN COUNTY OFFICE OF EDUCATION NOTES TO REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2022

#### **NOTE 1 – PURPOSE OF SCHEDULES**

### **Budgetary Comparison Schedule**

This schedule is required by GASB Statement No. 34 as required supplementary information (RSI) for the County School Service Fund and for each major special revenue fund that has a legally adopted annual budget. The budgetary comparison schedule presents both (a) the original and (b) the final appropriated budgets for the reporting period as well as (c) actual inflows, outflows, and balances, stated on the County Office of Education's budgetary basis. A separate column to report the variance between the final budget and actual amounts is also presented, although not required.

### Schedule of Changes in Total OPEB Liability and Related Ratios

This 10-year schedule is required by GASB Statement No. 75 for all sole and agent employers that provide other postemployment benefits (OPEB). Until a full 10-year trend is compiled, the Sschedule will only show those years under which GASB Statement No. 75 was applicable. The schedule presents the sources of change in the total OPEB liability, and the components of the total OPEB liability and related ratios, including the total OPEB liability as a percentage of covered-employee payroll.

### **Changes in Benefit Terms**

There were no changes in benefit terms since the previous valuations for OPEB.

### **Changes in Assumptions**

The discount rate changed from 2.20% to 2.16% since the previous measurement for OPEB.

### Schedule of the County Office of Education's Proportionate Share of the Net Pension Liability

This 10-year schedule is required by GASB Statement No. 68 for each cost-sharing pension plan. Until a full 10-year trend is compiled, the schedule will only show those years under which GASB Statement No. 68 was applicable. The schedule presents the County Office of Education's proportion (percentage) of the collective net pension liability, the County Office of Education's proportionate share (amount) of the collective net pension liability, the County Office of Education's proportionate share (amount) of the collective net pension liability as a percentage of the employer's covered payroll, and the pension plan's fiduciary net position as a percentage of the total pension liability.

### **Changes in Benefit Terms**

There were no changes in benefit terms since the previous valuations for CalSTRS and CalPERS.

### **Changes in Assumptions**

There were no changes in economic assumptions since the previous valuations for CalSTRS and CalPERS.

### **Schedule of County Office of Education Contributions**

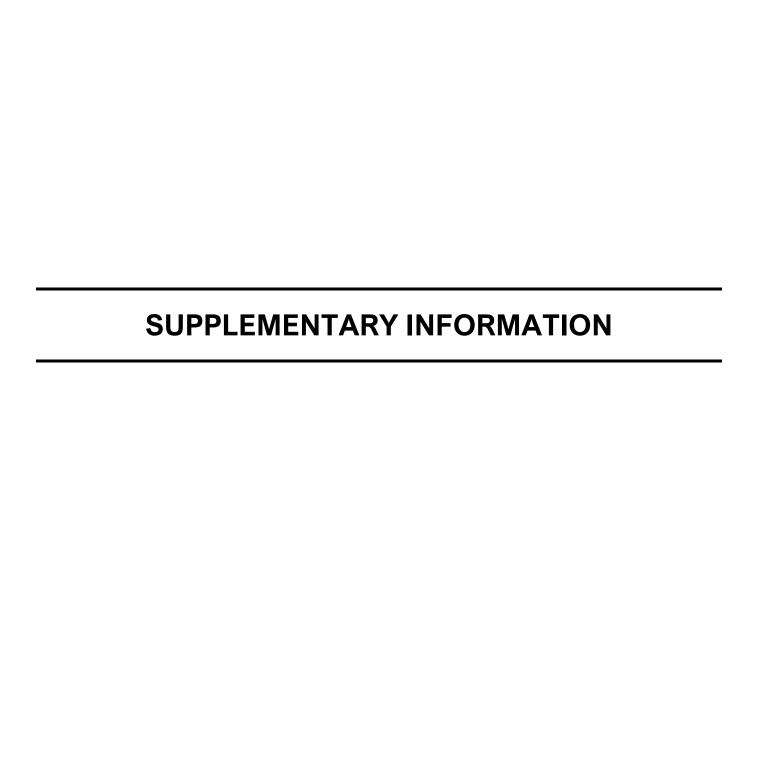
This 10-year schedule is required by GASB Statement No. 68 for each cost-sharing pension plan. Until a full 10-year trend is compiled, the schedule will only show those years under which GASB Statement No. 68 was applicable. The schedule presents the County Office of Education's statutorily or contractually required employer contributions recognized by the pension plan in relation to the statutorily or contractually required employer contribution, the difference between the statutorily or contractually required employer contributions recognized by the pension plan in relation to the statutorily or contractually required employer contribution, the County Office of Education's covered payroll, and the amount of contributions recognized by the pension plan in relation to the statutorily or contractually required employer contribution as a percentage of the County Office of Education's covered payroll.

# MARIN COUNTY OFFICE OF EDUCATION NOTES TO REQUIRED SUPPLEMENTARY INFORMATION, continued FOR THE YEAR ENDED JUNE 30, 2022

### NOTE 2 - EXCESS OF EXPENDITURES OVER APPROPRIATIONS

For the year ended June 30, 2022, the County Office of Education incurred an excess of expenditures over appropriations in individual major funds presented in the Budgetary Comparison Schedule by major object code as follows:

	Expenditures and Other Uses				
	 Budget		Actual		Excess
County School Service Fund	 				
Other outgo					
Excluding transfers of indirect costs	\$ 1,932,760	\$	2,257,683	\$	324,923
Transfers of indirect costs	\$ (28,271)	\$	-	\$	28,271



# MARIN COUNTY OFFICE OF EDUCATION SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2022

Federal Grantor/Pass-Through Grantor/Program or Cluster	AL Number	Pass-Through Entity Identifying Number	Federal Expenditures		Expenditures to Subrecipients	
U. S. DEPARTMENT OF EDUCATION:	Number	identifying Number	Expendi	tures	Oub	recipients
Passed through California Department of Education:						
Title I, Part A						
Title I, Part A, Basic Grants Low-Income and Neglected	84.010	14329	\$ 1	77,551	\$	_
ESSA School Improvement (CSI) funding for COEs	84.010	15439		36,785	Ψ	_
Title I, Part D, Local Delinquent Programs	84.010	14357		96,461		_
Subtotal Title I, Part A	01.010	11007		10,797		
Title II, Part A, Supporting Effective Instruction Local Grants	84.367	14341		3.340		
Title III, English Learner Student Program	84.365	14346		40,334		_
Department of Rehabilitation: Workability II, Transitions Partnership Program	84.126	10006		43,729		_
Special Education Cluster	04.120	10000		70,720		
IDEA Basic Local Assistance Entitlement, Part B. Sec 611	84.027	13379	5.1	52,790		3.871.335
IDEA Mental Health Average Daily Attendance (ADA) Allocation, Part B, Sec 611	84.027A	15197	,	78,815		478,409
IDEA Preschool Grants, Part B, Section 619 (Age 3-4-5)	84.173	13430		73,425		184,632
Alternate Dispute Resolution, Part B, Sec 611	84.027A	13007		66,330		-
IDEA Preschool Staff Development, Part B, Sec 619	84.173A	13431		1,406		_
Subtotal Special Education Cluster	01.1707	10101	5.9	72.766		4,534,376
IDEA Early Intervention Grants, Part C	84.181	23761		52.596		- 1,001,070
Education for Homeless Children and Youth, Subtitle VII-B McKinney-Vento Act	84.196	14332		75,000		_
COVID-19 Emergency Acts Funding/Education Stabilization Fund Discretionary Grants:	000			. 0,000		
Elementary and Secondary School Emergency Relief (ESSER) Fund	84.425	15536		56.567		_
Elementary and Secondary School Emergency Relief II (ESSER II) Fund	84.425	15547		65.068		_
Elementary and Secondary School Emergency Relief III (ESSER III) Fund	84.425	15559		99,801		_
Elementary and Secondary School Emergency Relief III (ESSER III) Fund: Learning Loss	84.425U	10155		36,359		_
Expanded Learning Opportunities (ELO) Grant GEER II	84.425	15619		18.218		_
Subtotal Education Stabilization Fund Discretionary Grants	01.120	10010		76,013		_
Total U. S. Department of Education				74,575		4.534.376
Total o. o. Dopartificiti of Education				11,010		1,001,070
U. S. DEPARTMENT OF HEALTH AND HUMAN SERVICES:						
Passed through California Department of Education:						
Child Care and Development Block Grant						
Preschool Development Grant - Renewal FY 2020-23 (Federal Funds)	93,434	15548		9.848		_
Child Development: Quality Improvement Activities	93.575	14130	1	28,068		_
Federal Local Planning Councils (Contract Prefix CLPC)	93.575	13946		57,659		_
Subtotal Child Care and Development Block Grant	00.0.0	.00.0		95,575		_
Total U. S. Department of Health & Human Services				95,575		_
Total Federal Expenditures				70,150	\$	4,534,376
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# MARIN COUNTY OFFICE OF EDUCATION SCHEDULE OF AVERAGE DAILY ATTENDANCE (ADA) FOR THE YEAR ENDED JUNE 30, 2022

	Second Period Report	Annual Report
COUNTY OFFICE OF EDUCATION	•	·
TK/K through Third		
Special Education - Special Day Class	50.37	50.78
Special Education - Nonpublic Schools	0.42	0.52
Extended Year Special Education - Nonpublic Schools	8.94	8.94
Total TK/K through Third	59.73	60.24
Fourth through Sixth		_
Special Education - Special Day Class	35.20	36.44
Special Education - Nonpublic Schools	7.59	6.99
Extended Year Special Education - Nonpublic Schools	5.68	5.68
Total Fourth through Sixth	48.47	49.11
Seventh through Eighth		_
County Community School	3.35	3.75
Special Education - Special Day Class	10.39	10.64
Special Education - Nonpublic Schools	2.13	2.03
Extended Year Special Education - Nonpublic Schools	2.66	2.66
Total Seventh through Eighth	18.53	19.08
Ninth through Twelfth		_
County Community School	16.84	16.78
Special Education - Special Day Class	48.69	49.05
Special Education - Nonpublic Schools	3.91	3.76
Extended Year Special Education - Nonpublic Schools	6.73	6.73
Total Ninth through Twelfth	76.17	76.32
Juvenile Court Schools		
Juvenile Halls, Homes, and Camps - Elementary	0.87	1.14
Juvenile Halls, Homes, and Camps - High School	5.77	5.33
County Funded Non-Juvenile Court Schools		
Probation Referred, On Probation or Parole, Expelled - Elementary	0.28	1.03
Probation Referred, On Probation or Parole, Expelled - High School	10.13	11.89
Total Alternative Education	17.05	19.39
TOTAL COUNTY OFFICE OF EDUCATION	219.95	224.14
	Second	
	Period	Annual
_	Report	Report
CLASSROOM-BASED CHARTER SCHOOL		
Classroom-based High School		
Probation Referred, On Probation or Parole, Expelled	13.79	12.81
Total Classroom-based High School	13.79	12.81
TOTAL CLASSROOM-BASED CHARTER SCHOOL	13.79	12.81

# MARIN COUNTY OFFICE OF EDUCATION SCHEDULE OF INSTUCTIONAL TIME FOR THE YEAR ENDED JUNE 30, 2022

### **Phoenix Charter School**

		2021-22		
	Minutes	Actual	Number	
Grade Level	Requirement	Minutes	of Days	Status
Grade 7	54,000	69,860	180	Complied
Grade 8	54,000	69,860	180	Complied
Grade 9	64,800	69,830	180	Complied
Grade 10	64,800	69,830	180	Complied
Grade 11	64,800	69,830	180	Complied
Grade 12	64,800	69,830	180	Complied

#### MARIN COUNTY OFFICE OF EDUCATION SCHEDULE OF FINANCIAL TRENDS AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2022

	20	23 (Budget)		2022		2021		2020
County School Service Fund - Budgetary Basis**								
Revenues And Other Financing Sources	\$	49,533,565	\$	50,547,317	\$	47,373,213	\$	47,091,867
Expenditures And Other Financing Uses		54,179,566		45,887,040		41,989,035		44,007,135
Net change in Fund Balance	\$	(4,646,001)	\$	4,660,277	\$	5,384,178	\$	3,084,732
5 ° 5 18 1	Φ.	45 704 000	Φ.	F0 000 000	Φ.	45 700 000	Φ.	40,000,544
Ending Fund Balance	\$	45,734,969	\$	50,380,969	\$	45,720,692	\$	40,336,514
Available Reserves*	\$	3,979,643	\$	3,878,931	\$	4,056,928	\$	4,017,961
Available Reserves As A								
Percentage Of Outgo		7.35%		8.45%		9.66%		9.13%
Long-term Liabilities	\$	20,766,776	\$	20,880,478	\$	42,439,823	\$	41,736,332
Average Daily Attendance At P-2***		234		234		304		304

The County School Service Fund balance has increased by \$10,044,455 over the past two years. The fiscal year 2022-23 budget projects a decrease of \$4,646,001. For a County Office of Education this size, the State recommends available reserves of at least 3% of County School Service Fund expenditures, transfers out, and other uses (total outgo), but the County Office of Education's policy is to maintain two times the minimum which is 6%.

The County Office of Education has incurred operating surpluses in each of the past three years but anticipates incurring an operating deficit during the 2022-23 fiscal year. Total long-term obligations have decreased by \$20,855,854 over the past two years.

Average daily attendance has decreased by 70 ADA over the past two years. No change in ADA is anticipated during the 2022-23 fiscal year.

<sup>\*</sup>Available reserves consist of all unassigned fund balance within the County School Service Fund.

<sup>\*\*</sup>The actual amounts reported in this schedule are for the County School Service Fund only, and do not agree with the amounts reported on the Statement of Revenues, Expenditures, and Changes in Fund Balances because the amounts on that schedule include the financial activity of the Special Reserve Fund for Other Than Capital Outlay, in accordance with the fund type definitions promulgated by GASB Statement No. 54. In addition, audit adjustments are not included in the schedule above.

<sup>\*\*\*</sup>Due to the COVID-19 pandemic, Average Daily Attendance at P-2 was not reported in 2021. Funding was based on Average Daily Attendance at P-2 as reported in 2020.

## MARIN COUNTY OFFICE OF EDUCATION RECONCILIATION OF ANNUAL FINANCIAL AND BUDGET REPORT WITH AUDITED FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2022

June 30, 2022, annual financial and budget report fund balan
Adjustments and reclassifications:
Increase (decrease) in total fund balances:
Fair market value adjustment - cash in county treasury
Fund balance transfer (GASB 54)
Net adjustments and reclassifications
June 30, 2022, audited financial statement fund balance

ounty School Service Fund	Special Education Pa Through Fu	ass-	De	Child evelopment Fund	I	Deferred Maintenance Fund	F	pecial Reserve and for Other Than Capital utlay Projects	Foundation ecial Revenue Fund	County School acilities Fund	Fur	ecial Reserve nd for Capital tlay Projects
\$ 50,380,969	\$ 3,207	7,316	\$	-	\$	2,139,060	\$	195,604	\$ 289,922	\$ 1,581,244	\$	16,801,584
(449,497)	(114	I,178)		(231)		(15,902)		(405 004)	(2,519)	(14,667)		(160,363)
 195,604 (253,893)	(114	- I.178)		(231)		(15.902)		(195,604) (195,604)	(2,519)	(14,667)		(160,363)
\$ 50,127,076	\$ 3,093	, -,	\$	(231)	\$	2,123,158	\$	(100,001)	\$ 287,403	\$ 1,566,577	\$	16,641,221

June 30, 2022, annual financial and budget report fund balance
Adjustments and reclassifications:
Increase (decrease) in total fund balances:
Fair market value adjustment - cash in county treasury
Deferred outflows - net pension liability
Net pension liability
Deferred inflows - net pension liability
Net adjustments and reclassifications
June 30, 2022, audited financial statement net position

Oth	er Enterprise Fund	 elf-Insurance ernal Service Fund
\$	3,109,143	\$ 1,325,006
	(64)	(12,314)
	700,561	-
	(2,679,098)	-
	(329,525)	-
	(2,308,126)	(12,314)
\$	801,017	\$ 1,312,692

#### MARIN COUNTY OFFICE OF EDUCATION SCHEDULE OF CHARTER SCHOOLS FOR THE YEAR ENDED JUNE 30, 2022

Charter#	Charter School	Status	Included in Audit Report
1790	Ross Valley Charter School	Active	No
0087	Phoenix Academy	Active	Yes

# MARIN COUNTY OFFICE OF EDUCATION COMBINING BALANCE SHEET JUNE 30, 2022

	De	Child velopment Fund	ı	Deferred Maintenance Fund	Foundation ecial Revenue Fund	ounty School cilities Fund	Non-Major overnmental Funds
ASSETS							
Cash and investments	\$	24,678	\$	1,698,490	\$ 269,079	\$ 1,566,577	\$ 3,558,824
Accounts receivable		202,012		-	-	-	202,012
Due from other funds		-		481,145	24,354	-	505,499
Total Assets	\$	226,690	\$	2,179,635	\$ 293,433	\$ 1,566,577	\$ 4,266,335
LIABILITIES							
Accrued liabilities	\$	135,713	\$	56,477	\$ 6,030	\$ -	\$ 198,220
Due to other funds		91,046		-	-	-	91,046
Unearned revenue		162		-	-	-	162
Total Liabilities		226,921		56,477	6,030	-	289,428
FUND BALANCES							
Restricted		(231)		_	287,403	1,566,577	1,853,749
Committed				2,123,158	-	-	2,123,158
Total Fund Balances		(231)		2,123,158	287,403	1,566,577	3,976,907
<b>Total Liabilities and Fund Balances</b>	\$	226,690	\$	2,179,635	\$ 293,433	\$ 1,566,577	\$ 4,266,335

#### MARIN COUNTY OFFICE OF EDUCATION COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES FOR THE YEAR ENDED JUNE 30, 2022

	Child Development Fund		Deferred Maintenance Fund	Foundation Special Revenue Fund	County School Facilities Fund	Non-Major Governmental Funds
REVENUES						
Federal sources	\$ 195,5		-	\$ -	\$ -	\$ 195,576
Other state sources	216,8		-	-	-	216,832
Other local sources		30)	(14,755)	584,305	(13,645)	555,675
Total Revenues	412,1	78	(14,755)	584,305	(13,645)	968,083
EXPENDITURES						
Current						
Instruction-related services						
Instructional supervision and administration	224,9	46	-	-	-	224,946
Instructional library, media, and technology	2	26	-	-	-	26
Pupil services						
All other pupil services	149,60	64	-	-	-	149,664
General administration						
Plant services		-	19,390	-	-	19,390
Facilities acquisition and construction		-	262,019	-	-	262,019
Community services		-	-	737,158	-	737,158
Total Expenditures	374,63	36	281,409	737,158	-	1,393,203
Excess (Deficiency) of Revenues						
Over Expenditures	37,54	42	(296,164)	(152,853)	(13,645)	(425,120)
Other Financing Sources (Uses)						
Transfers in		-	481,145	-	-	481,145
Transfers out	(37,7	73)	-	-	-	(37,773)
Net Financing Sources (Uses)	(37,7	73)	481,145	-	-	443,372
NET CHANGE IN FUND BALANCE	(2:	31)	184,981	(152,853)	(13,645)	18,252
Fund Balance - Beginning		-	1,938,177	440,256	1,580,222	3,958,655
Fund Balance - Ending	\$ (23	31) \$	2,123,158	\$ 287,403	\$ 1,566,577	\$ 3,976,907

#### MARIN COUNTY OFFICE OF EDUCATION LOCAL EDUCATION AGENCY ORGANIZATION STRUCTURE JUNE 30, 2022

The Marin County Office of Education was established in 1854 and has responsibility for an area of approximately 520 square miles located in Marin County. There were no changes in the boundaries of the County Office of Education during the current year. The County Office of Education services thirteen elementary school districts, one joint union elementary school district, two unified school districts, two high school districts, and one community college.

The County Office of Education supervises the activities and financial affairs of each school district to ensure that requirements of the California Education Code are met. It also provides administrative and budgetary assistance, furnishes education specialists, facilitates the development or improvement of instructional programs, coordinates inter district activities, and performs other services, as needed, to improve the quality of education throughout the County.

#### **GOVERNING BOARD\***

Member	Office	Term Expires
	Office	
Patricia Garbarino (Area 2)	President	December 2024
Clairette Wilson (Area 7)	Vice President	December 2024
Felicia Agrelius (Area 4)	Member	December 2024
David M. Hellman (Area 3)	Member	December 2022
Marilyn L. Nemzer (Area 5)	Member	December 2022
Curtis Robinson (Area 6)	Member	December 2022
Patricia Warren (Area 1)	Member	December 2024

<sup>\*</sup>The Governing Board membership is presented as of June 30, 2022.

#### **COUNTY OFFICE OF EDUCATION ADMINISTRATORS\*\***

Mary Jane Burke
County Superintendent of Schools

Terena Mares
Deputy Superintendent, Business

<sup>\*\*</sup>The County Office of Education Administrators are presented as of June 30, 2022. John Carroll's role as Superintendent began on July 1, 2022 and Kate Lane's role as Deputy Superintendent began on July 1, 2022.

#### MARIN COUNTY OFFICE OF EDUCATION NOTES TO SUPPLEMENTARY INFORMATION JUNE 30, 2022

#### **NOTE 1 – PURPOSE OF SCHEDULES**

#### **Schedule of Expenditures of Federal Awards**

The accompanying Schedule of Expenditures of Federal Awards includes the Federal grant activity of the County Office of Education and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the financial statements.

The County Office of Education has not elected to use the 10 percent de minimis indirect cost rate.

#### Schedule of Average Daily Attendance (ADA)

Average daily attendance (ADA) is a measurement of the number of pupils attending classes of the Local Education Agency. The purpose of attendance accounting from a fiscal standpoint is to provide the basis on which apportionments of state funds are made to local educational agency. This schedule provides information regarding the attendance of students at various grade levels and in different programs.

#### **Schedule of Instructional Time**

This schedule presents information on the amount of instructional time offered by the County Office of Education and whether the County Office of Education complied with article 8 (commencing with section 46200) of chapter 2 of part 26 of the *Education Code*.

#### **Schedule of Financial Trends and Analysis**

This schedule discloses the County Office of Education's financial trends by displaying past years' data along with current year budget information. These financial trend disclosures are used to evaluate the County Office of Education's ability to continue as a going concern for a reasonable period of time.

#### Reconciliation of Annual Financial and Budget Report with Audited Financial Statements

This schedule provides the information necessary to reconcile the fund balance of all funds reported on the Annual Financial and Budget Report Unaudited Actuals to the audited financial statements.

#### **Schedule of Charter Schools**

This schedule lists all charter schools chartered by the County Office of Education and displays information for each charter school on whether or not the charter school is included in the County Office of Education audit.

#### **Combining Statements – Non-Major Funds**

These statements provide information on the County Office of Education's non-major funds.

#### **Local Education Agency Organization Structure**

This schedule provides information about the County Office of Education's boundaries and schools operated, members of the governing board, and members of the administration.



### REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Independent Auditors' Report

Governing Board Marin County Office of Education San Rafael, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Marin County Office of Education, as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Marin County Office of Education's basic financial statements, and have issued our report thereon dated February 28, 2023.

#### Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered Marin County Office of Education's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Marin County Office of Education's internal control. Accordingly, we do not express an opinion on the effectiveness of Marin County Office of Education's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Marin County Office of Education's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

348 Olive Street San Diego, CA 92103 0: 619-270-8222 F: 619-260-9085 **christywhite.com** 

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

San Diego, California

Christy White, Inc.

#### REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM; AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Independent Auditors' Report

Governing Board Marin County Office of Education San Rafael, California

#### Report on Compliance for Each Major Federal Program

#### Opinion on Each Major Federal Program

We have audited Marin County Office of Education's compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of Marin County Office of Education's major federal programs for the year ended June 30, 2022. Marin County Office of Education's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, Marin County Office of Education complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2022.

#### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations (CFR)* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Marin County Office of Education and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion on compliance for each major federal program. Our audit does not provide a legal determination of Marin County Office of Education's compliance with the compliance requirements referred to above.

#### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of the laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to Marin County Office of Education's federal programs.

#### Auditor's Responsibilities for the Audit for Compliance

Our objectives are to obtain reasonable assurance about whether noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Marin County Office of Education's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect a material noncompliance when it exists. The risk of not detecting a material noncompliance resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user of the report on compliance about Marin County Office of Education's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Marin County Office of Education's compliance with compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of Marin County Office of Education's internal control over compliance relevant to
  the audit in order to design audit procedures that are appropriate in the circumstances and to test and report
  on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of
  expressing an opinion on the effectiveness of Marin County Office of Education's internal control over
  compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

#### Report on Internal Control Over Compliance (continued)

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

San Diego, California

Christy White, Inc.

February 28, 2023

#### REPORT ON STATE COMPLIANCE

Independent Auditors' Report

Governing Board Marin County Office of Education San Rafael, California

#### **Report on State Compliance**

#### **Opinion on State Compliance**

We have audited Marin County Office of Education's compliance with the types of compliance requirements described in the 2021-2022 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting, prescribed by Title 5, California Code of Regulations, section 19810, that could have a direct and material effect on each of Marin County Office of Education's state programs for the fiscal year ended June 30, 2022, as identified below.

In our opinion, Marin County Office of Education complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on the applicable state programs for the year ended June 30, 2022.

#### Basis for Opinion on State Compliance

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *2021-2022 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting*, prescribed by Title 5, *California Code of Regulations*, section 19810 as regulations (the K-12 Audit Guide). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of State Compliance section of our report.

We are required to be independent of Marin County Office of Education and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion on state compliance. Our audit does not provide a legal determination of Marin County Office of Education's compliance with the compliance requirements referred to above.

#### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of the laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to Marin County Office of Education's state programs.

#### Auditor's Responsibilities for the Audit of State Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the state compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Marin County Office of Education's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the K-12 Audit Guide will always detect a material noncompliance when it exists. The risk of not detecting a material noncompliance resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user of the report on compliance about Marin County Office of Education's compliance with the requirements of the applicable state programs as a whole.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, and the K-12 Audit Guide, we:

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and
  perform audit procedures responsive to those risks. Such procedures include examining, on a test basis,
  evidence regarding Marin County Office of Education's compliance with compliance requirements referred
  to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of Marin County Office of Education's internal control over compliance relevant to
  the audit in order to design audit procedures that are appropriate in the circumstances and to test and report
  on internal control over compliance in accordance with the K-12 Audit Guide, but not for the purpose of
  expressing an opinion on the effectiveness of Marin County Office of Education's internal control over
  compliance. Accordingly, no such opinion is expressed.
- Select and test transactions and records to determine Marin County Office of Education's compliance with the state laws and regulations related to the following items:

**DPOCEDITIES** 

	PROCEDURES
PROGRAM NAME	PERFORMED
Local Education Agencies Other Than Charter Schools	
Attendance	Yes
Teacher Certification and Misassignments	Yes
Kindergarten Continuance	Not Applicable
Independent Study	Yes
Continuation Education	Not Applicable
Instructional Time	Not Applicable
Instructional Materials	Yes
Ratio of Administrative Employees to Teachers	Not Applicable
Classroom Teacher Salaries	Not Applicable
Early Retirement Incentive	Not Applicable
Gann Limit Calculation	Yes
School Accountability Report Card	Yes
Juvenile Court Schools	Yes
Middle or Early College High Schools	Not Applicable
K-3 Grade Span Adjustment	Not Applicable
Transportation Maintenance of Effort	Not Applicable
Apprenticeship: Related and Supplemental Instruction	Not Applicable
Comprehensive School Safety Plan	Yes
District of Choice	Not Applicable

#### Auditor's Responsibilities for the Audit of State Compliance (continued)

PROGRAM NAME	PROCEDURES PERFORMED
School Districts, County Offices of Education, and Charter Schools	
California Clean Energy Jobs Act	Yes
After/Before School Education and Safety Program	Not Applicable
Proper Expenditure of Education Protection Account Funds	Yes
Unduplicated Local Control Funding Formula Pupil Counts	Yes
Local Control and Accountability Plan	Yes
Independent Study-Course Based	Not Applicable
Immunizations	Yes
Educator Effectiveness	Yes
Expanded Learning Opportunities Grant (ELO-G)	Yes
Career Technical Education Incentive Grant	Yes
In-Person Instruction Grant	Yes
Charter Schools	
Attendance; for charter schools	Yes
Mode of Instruction; for charter schools	Yes
Nonclassroom-Based Instruction/Independent Study;	
for charter schools	Not Applicable
Determination of Funding for Nonclassroom-Based	
Instruction; for charter schools	Not Applicable
Annual Instructional Minutes - Classroom Based	Yes
Charter School Facility Grant Program	Not Applicable

The term "Not Applicable" is used above to mean either the County Office did not offer the program during the current fiscal year or the program applies to a different type of local education agency.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies or material weaknesses in internal control over compliance that we identified during the audit.

#### **Other Matters**

The results of our auditing procedures disclosed instances of noncompliance, which are described in the accompanying schedule of findings and questioned costs as Finding #2022-001. Our opinion on state compliance is not modified with respect to these matters.

Government Auditing Standards requires the auditor to perform limited procedures on Marin County Office of Education's response to the noncompliance findings identified in our audit are described in the accompanying schedule of findings and questioned costs and corrective action plan. Marin County Office of Education's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

#### Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a state program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a state program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of State Compliance section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the K-12 Audit Guide. Accordingly, this report is not suitable for any other purpose.

San Diego, California February 28, 2023

Christy White, Inc.

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS

# MARIN COUNTY OFFICE OF EDUCATION SUMMARY OF AUDITORS' RESULTS FOR THE YEAR ENDED JUNE 30, 2022

FINANCIAL STATEMENTS  Type of auditors' report issued:	Unmodified
Internal control over financial reporting:  Material weakness(es) identified?	No No
Significant deficiency(ies) identified?  Non-compliance material to financial statements noted?	None Reported No
FEDERAL AWARDS Internal control over major program:	
Material weakness(es) identified? Significant deficiency(ies) identified?	No None Reported
Type of auditors' report issued:  Any audit findings disclosed that are required to be reported in accordance	Unmodified
with Uniform Guidance 2 CFR 200.516(a)? Identification of major programs:	No
AL Number(s) Name of Federal Program or Cluster 84.027, 84.027A, & 84.173 IDEA Cluster	
Dollar threshold used to distinguish between Type A and Type B programs: Auditee qualified as low-risk auditee?	\$ 750,000 Yes
STATE AWARDS Internal control over state programs:	
Material weaknesses identified? Significant deficiency(ies) identified?	No None Reported
Any audit findings disclosed that are required to be reported in accordance with 2021-22 Guide for Annual Audits of California K-12 Local Education Agencies?	Yes
Type of auditors' report issued on compliance for state programs:	Unmodified

#### MARIN COUNTY OFFICE OF EDUCATION FINANCIAL STATEMENT FINDINGS FOR THE YEAR ENDED JUNE 30, 2022

**FIVE DIGIT CODE** 

20000 30000 **AB 3627 FINDING TYPE** 

Inventory of Equipment Internal Control

There were no financial statement findings for the year ended June 30, 2022.

#### MARIN COUNTY OFFICE OF EDUCATION FEDERAL AWARD FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2022

FIVE DIGIT CODE 50000

**AB 3627 FINDING TYPE** 

Federal Compliance

There were no federal award findings or questioned costs for the year ended June 30, 2022.

#### MARIN COUNTY OFFICE OF EDUCATION STATE AWARD FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2022

FIVE DIGIT CODE	AB 3627 FINDING TYPE
10000	Attendance
40000	State Compliance
42000	Charter School Facilities Programs
43000	Apprenticeship: Related and Supplemental Instruction
60000	Miscellaneous
61000	Classroom Teacher Salaries
62000	Local Control Accountability Plan
70000	Instructional Materials
71000	Teacher Misassignments
72000	School Accountability Report Card

#### FINDING #2022-001: EXPANDED LEARNING OPPORTUNITIES GRANT (ELO-G) PLAN (40000)

**Criteria:** Pursuant to California Education Code Section 43522, all local educational agencies receiving ELO-G funding were required to adopt an expenditure plan for the apportioned funds by June 1, 2021. County Offices of Education were required to submit the approved plan to the California Department of Education within five days of adoption pursuant to Education Code Section 43522(e).

**Condition:** Based on our review of documentation and inquiry, the County Office of Education's ELO-G plan was not able to provide support that the ELO-G plan was submitted to the California Department of Education.

**Effect:** The County Office of Education was not in compliance with the Education Code requirement related to submission of the approved ELO-G plan to the California Department of Education within five days of board approval.

Cause: Administrative oversight.

Questioned Costs: There are no questioned costs associated with this finding.

**Repeat Finding:** No, this is not a repeat finding.

**Recommendation:** No corrective action is needed since the plan for these funds has been developed and submitted to California Department of Education. Under current requirements, there is no ELO-G plan update required for future years.

**Corrective Action Plan:** The County Office of Education agrees with the accuracy of this finding. While no corrective action is needed because there is no ELO-G Plan update required in future years, staff will use this finding to improve general internal practices – e.g. staff will take care to identify dates that any similar plans/documents are due to the California Department of Education and calendar/communicate them to ensure that no deadlines are missed in the future."

#### MARIN COUNTY OFFICE OF EDUCATION SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEAR ENDED JUNE 30, 2022

There were no findings or questioned costs for the year ended June 30, 2021.